# **Agenda**

Meeting: North Yorkshire Police, Fire and Crime Panel

Venue: Council Chamber, Hambleton District

Council, Civic Centre, Stone Cross,

Northallerton, DL6 2UU

Date: Thursday 26 September 2019 at 1:30pm

Recording is allowed at County Council, committee and sub-committee meetings which are open to the public. Please give due regard to the Council's protocol on audio/visual recording and photography at public meetings, a copy of which is available to download below. Anyone wishing to record is asked to contact, prior to the start of the meeting, the Officer whose details are at the foot of the first page of the Agenda. We ask that any recording is clearly visible to anyone at the meeting and that it is non-disruptive. <a href="http://democracy.northyorks.gov.uk">http://democracy.northyorks.gov.uk</a>

## **Business**

- 1. Apologies.
- 2. Minutes of the Meeting held on 18th July 2019.

(Pages 8 to 18)

- **3. Matters Arising from the meeting held on 18<sup>th</sup> July 2019** updates from the Police, Fire and Crime Commissioner to be noted.
  - (a) City Task Force update verbal update.
  - (b) Northallerton police station

(Page 19)

- 4. Declarations of Interest.
- 5. Public Questions or Statements to the Panel.
  - Any member of the public, who lives, works or studies in North Yorkshire and York can ask a question to the Panel. The question or statement must be put in writing to the Panel no later than midday on Monday 23<sup>rd</sup> September 2019 to Diane Parsons (contact details below).
  - The time period for asking and responding to all questions will be limited to 15 minutes. No one question or statement shall exceed 3 minutes.

 Please see the rules regarding Public Question Time at the end of this agenda page.

#### North Yorkshire Police and Crime Commissioner to attend for Items 6 to 13

**6. Update report from the Complaints Sub-Committee** – report from Paula Stott, Complaints Sub-Committee.

(LATE PAPER)

7. Progress on issues raised by the Panel – report by the Panel Secretariat.
(Page 20)

8. Members' Questions.

- 9. Use of Tasers in North Yorkshire: the Commissioner's public survey verbal update from the Police, Fire and Crime Commissioner.
- **10.** Criminal justice: an overview of the Commissioner's work in this area report from the Police, Fire and Crime Commissioner.

(Pages 21 to 79)

**11. Drug dealing and how this is being tackled across the force area** – report from the Police, Fire and Crime Commissioner

(Pages 80 to 83)

**12. Police complaints handling at the OPFCC** – update report from the Police, Fire and Crime Commissioner.

(Pages 84 to 86)

**13. 101 non-emergency service performance update** - report from the Police, Fire and Crime Commissioner.

(LATE PAPER)

**14. Work Programme** – report by the Panel Secretariat.

(Pages 87 to 89)

**15. Grant agreement for 2019/20 to the Panel from the Home Office** – report by the Panel Secretariat.

(Pages 90 to 94)

- 16. Such other business as, in the opinion of the Chairman, should, by reason of special circumstances, be considered as a matter of urgency.
  - Dates of future meetings:
    - o Thursday 14 November 2019 10:30am Selby District Council
    - Thursday 16<sup>th</sup> January 2020 10:30am 3 Racecourse Lane, Northallerton
    - Thursday 6<sup>th</sup> February 2020 (PRECEPTS) 1 Racecourse Lane, Northallerton

Barry Khan
Assistant Chief Executive (Legal and Democratic Services)

County Hall Northallerton

#### 18th September 2019

#### NOTES:

(a) Members are reminded of the need to consider whether they have any personal or prejudicial interests to declare on any of the items on this agenda and, if so, of the need to explain the reason(s) why they have any personal interest when making a declaration.

The Panel Secretariat officer will be pleased to advise on interest issues. Ideally their views should be sought as soon as possible and preferably prior to the day of the meeting, so that time is available to explore adequately any issues that might arise.

(b) Tea and coffee will be available outside the meeting room before the start of the meeting will Members please help themselves.

#### Public Question Time

The questioner must provide an address and contact telephone number when submitting a request. The request must set out the question in full. The question/statement:

- 1. must relate to the Panel's role and responsibilities;
- 2. must not be substantially the same as a question which has been put at a meeting in the past 6 months;
- 3. must not be defamatory, frivolous, vexatious or offensive;
- 4. must not require the disclosure of confidential or exempt information; and
- 5. must not refer to any matter of a personal nature.

At the meeting: Once the question has been approved, the questioner will be contacted to make arrangements to attend the meeting to put the question.

Questioners must attend the meeting personally to put the question. If they do not attend their question may not be answered, although they can re-submit their question at a later date.

Any questions will normally be answered at the meeting but in some cases this might not be practicable and a written answer will be provided within 14 days of the meeting.

The full protocol for public questions or statements to the Panel can be found at www.nypartnerships.org.uk/pcp

# **North Yorkshire Police, Fire and Crime Panel**

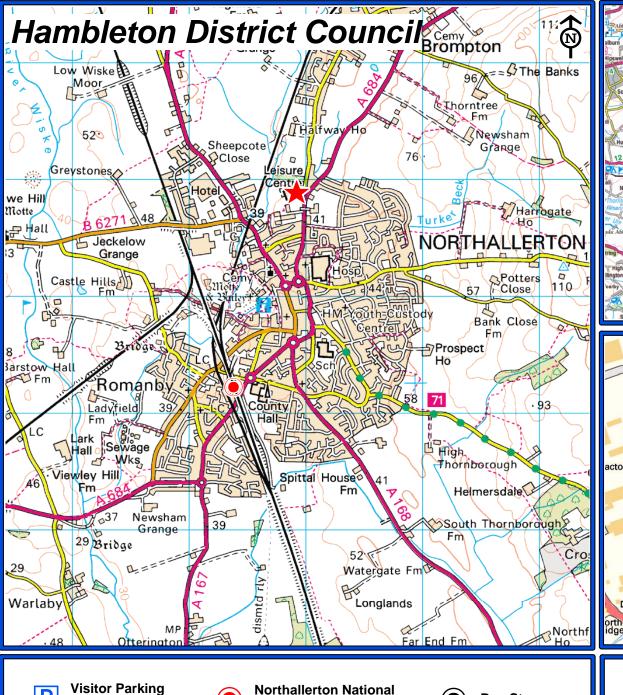
	Name	Photograph	Political Party	
Craven District Council	Cllr Richard Foster		Conservative	
Hambleton District Council			Conservative	
Harrogate Borough Council	Cllr Michael Chambers MBE		Conservative	
North Yorkshire County Council	Clir Carl Les		Conservative	
Richmondshire District Council  Cllr Helen Grant			Independent	

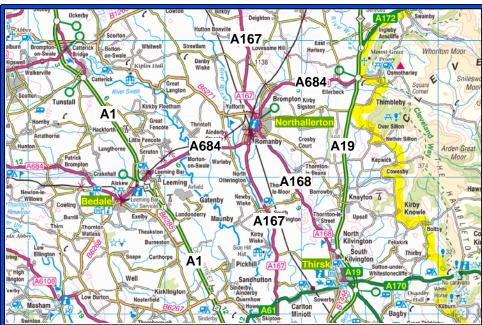
# **North Yorkshire Police, Fire and Crime Panel**

Ryedale District Council	Cllr Tracie Middleton	Conservative
Selby District Council	Cllr Tim Grogan	Conservative
Scarborough Borough Council	Cllr Liz Colling	Labour
City of York Council	Cllr Keith Aspden	Liberal Democrat
City of York Council	Cllr Ashley Mason JP	Liberal Democrat

# **North Yorkshire Police, Fire and Crime Panel**

Community Co-opted	Paula Stott	Community Co-opted
Community Co-opted	Santokh Singh Sidhu	Community Co-opted













**Bus Stops** 

© Crown copyright. All rights reserved. North Yorkshire County Council 100017946 2008 (Produced by Corporate GI Team)

**Civic Centre Northallerton Road Brompton North Yorkshire DL6 2UU** 



# **North Yorkshire County Council**

## Police, Fire and Crime Panel

Minutes of the meeting held on Thursday 18 July 2019, commencing at 10:30am in the Hudson Meeting Room at City of York Council West Offices, York.

#### Present:-

Councillors: Keith Aspden (City of York Council), Michael Chambers MBE (Harrogate Borough Council), Liz Colling (Scarborough Borough Council), Kevin Foster (Richmondshire District Council), Richard Foster (Craven District Council), Tim Grogan (Selby District Council), Carl Les (North Yorkshire County Council, in the Chair), Ashley Mason (City of York Council), Tracie Middleton (Ryedale District Council), Peter Wilkinson (Hambleton District Council).

Community Co-opted Members: Santokh Singh Sidhu and Paula Stott.

Julia Mulligan (Police, Fire and Crime Commissioner).

Andrew Brodie (Interim Chief Fire Officer, NYFRS).

Officers from the Office of the Police, Fire and Crime Commissioner: Simon Dennis (Acting Chief Executive and Monitoring Officer), Michael Porter (Chief Financial Officer), Will Naylor (Deputy Police and Crime Commissioner), Tom Thorp (Policy and Scrutiny Manager).

Officers from NYCC: Diane Parsons (Panel Secretariat).

#### Copies of all documents considered are in the Minute Book

#### 378. Election of Chair

#### Resolved -

That Councillor Carl Les be elected to serve until the first meeting of the Police, Fire and Crime Panel after June 2020.

#### Councillor Carl Les in the Chair

#### 379. Apologies

No apologies were submitted to the meeting.

#### 380. Minutes of the meeting of 16th May 2019

#### Resolved -

(a) That the minutes of the meeting held on 16 May 2019, having been printed and circulated, be taken as read and be confirmed and signed by the Chairman as a correct record.

#### 381. Matter Arising – Provision to support Post-Traumatic Stress Disorder

In response to a query on the information provided, the Commissioner advised that North Yorkshire Police are signed up to the MIND Blue Light Pledge.

#### Resolved -

That the Panel note the update report provided on provision to support Post-Traumatic Stress Disorder within North Yorkshire Police.

#### 382. Election of Vice Chairs

#### Resolved -

That Councillor Peter Wilkinson and Councillor Ashley Mason be elected Vice Chairs to serve until the first meeting of the Police, Fire and Crime Panel after June 2020.

#### 383. Declarations of Interest

Councillor Carl Les declared an interest in respect of Item 11 (Member's Questions – sale of Newby Wiske Hall) as Chair of North Yorkshire Youth; an organisation which is a competitor to the prospective purchaser of Newby Wiske Hall.

Councillor Peter Wilkinson declared an interest for the same issue as a Cabinet Member at Hambleton District Council, the planning authority dealing with the ongoing planning process for Newby Wiske Hall.

Councillor Keith Aspden advised in respect of consideration of fire and rescue matters that he is a Member of the LGA Fire Services Management Committee and the LGA Fire Commission which in turn means he is also a member of National Joint Council for Fire Services.

#### 384. Exclusion of the public

#### Resolved -

That the public and press be excluded from the meeting during consideration of Item 6 on the grounds that this involves the likely disclosure of exempt information as defined in the paragraph specified in column 2 of Part 1 of Schedule A to the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) Order 2006.

#### 385. Confirmation hearing -Chief Fire Officer

#### Considered -

The Commissioner's submission recommending Mr Andrew Brodie as the preferred candidate for the substantive appointment of Chief Fire Officer, North Yorkshire Fire and Rescue Service ("NYFRS").

The Commissioner provided some context to the proposed appointment with reference to Mr Brodie's time as Interim Chief Fire Officer and the service improvements she felt had been made.

The Commissioner and Mr Brodie were asked a number of questions by the Panel, in order for the Panel to reassure themselves that the candidate would meet the standards required for the role as outlined by the Commissioner.



Question 1: Paula Stott asked Mr Brodie what he had learned from his time as Interim Chief Fire Officer that had been different to his expectations six months ago, and also what achievements he had made in that time.

Mr Brodie had been surprised at the dilapidation of some of the fire stations. He hadn't been surprised at the commitment of officers and staff but was surprised by the appetite for change. A key change over the six months had been a move towards a culture where people learn from mistakes. Work had also progressed to deliver savings. NYFRS has seen its first open recruitment process for officers in ten years.

Question 2: Councillor Ashley Mason asked the Commissioner what factors had determined that she would not re-advertise in view of there having been only one applicant.

Simon Dennis outlined the recruitment process undertaken which included wide promotion across various fora and the steps taken to ensure it had been rigorous.

Question 3: Councillor Mason asked Mr Brodie how he would balance the demands of the city against the demands of the county in such a large and diverse patch.

Mr Brodie acknowledged the need for resilience in urban areas and to balance this with rural needs. He referred to ideas set out within his recent 100-day report on this matter, which will include working with partners to analyse relevant data and determine an appropriate balance is struck around resources and crew.

Question 4: Councillor Keith Aspden asked Mr Brodie how he intends to ensure that diversity and a culture of respect are enhanced within the FRS, particularly as national inspection reports recently have highlighted worrying trends on these issues.

In response Mr Brodie referred to reviewing the values of the FRS to ensure that diversity is embedded. He acknowledged the particular difficulties in recruiting women to the FRS but highlighted recent positive events led in the area to continue to encourage more women to join.

Question 5: Councillor Kevin Foster asked Mr Brodie if he has considered how environmental issues might adversely affect the service in future e.g. increases in flooding, and whether he had also considered the FRS's use of plastics.

Mr Brodie highlighted that helping the environment can also help to reduce costs for the FRS. He would like to demonstrate that the FRS are reducing their use of single-use plastics such as plastic water bottles in addition to looking more closely at the types of journeys made and different types of fuel that the FRS could use in future.

Question 6: Councillor Peter Wilkinson referred to the substantial challenge around the FRS budget position and asked Mr Brodie what experience he has of managing large and complicated budgets.

In response, Mr Brodie referred to his time at Leicestershire FRS where he was responsible for identifying and managing areas of transformation and savings such as fleet reviews and looking at areas of the public estate where there could be collaboration and further savings. His ambition is to not only balance the NYFRS budget but to have a fund which enables investment.

The Chair then invited all parties, other than Panel Members and officers supporting the Panel, to leave and the Panel went into closed session.

After a period of time of discussion, the Panel resolved that on the basis of the information provided by the Commissioner, the discussions held in the confirmation hearing and examination of the evidence in both the public meeting and closed session, the Panel is pleased to endorse the substantive appointment of Mr Andrew Brodie as Chief Fire Officer.

#### Resolved -

That the Panel endorses the appointment of Mr Andrew Brodie as Chief Fire Officer, NYFRS.

#### 386. Public Questions or Statements to the Panel

Two questions/issues had been submitted to the Chair by Mr David Stockport, as outlined in full below. Due to the earlier declarations of interest given, Councillor Ashley Mason took the Chair for this item.

#### Question 1. Newby Wiske Hall

"Many members of the Police, Fire and Crime Panel will remember that almost exactly two years ago, at their meeting in July 2017, the issue of the sale of the old police HQ at Newby Wiske Hall was first raised.

At that time Ms Mulligan was keen to suggest that PGL had been specially chosen as purchasers by the police and would be a "very good neighbour". Unsurprisingly, in common with many decisions of the Commissioner, the public of Newby Wiske and surrounding villages disagreed almost unanimously.

Members may also remember that over time the Commissioner conveniently dropped the 'good neighbour' pretence and moved to a position of emphasising her absolute and legal duty to ensure "maximum value", "best price" and "best value for money for the North Yorkshire taxpayer". (All quotes taken from the Commissioner's written answers to the Panel's September 2017 meeting). Any issues challenging the suitability of PGL Holidays Ltd as purchasers or their plans for the site as supposed "very good neighbours" were dismissed under the guise that they were planning matters and "specific planning matters are for the local authority to consider".

Members of the Panel supported the Commissioner's stance on both of these issues and actively encouraged objectors to pursue their issues via the planning process.

Over the past two years objectors have taken the advice of the Panel and have contested the planning applications made on behalf of PGL. Following the grant of planning permission in November 2017 protestors brought Judicial Review proceedings and Hambleton District Council were forced to concede to the quashing of the permissions due to failures by the Council. Following the Council again granting planning consent at the end of May 2019 further Judicial Review proceedings are about to be brought. HDC has indicated that these proceedings will be contested and it is therefore unlikely that the matter will be resolved before the end of January 2020, if not later.

After the passage of over 2 years, with one successful Judicial Review causing the quashing of planning consent and a second Judicial Review now pending, does the panel still believe that the sale of Newby Wiske Hall to PGL represents 'best value'?

The vast majority of the delay in the planning process has been brought about by PGL and its agent SLR insisting on continual submission of amended or alternative documents – up to 94 in one submission - while trying to paper over errors and omissions in their application. Was the effect of such a delay - up to 13 ½ weeks on one occasion - ever considered by the Commissioner when deciding that a sale to PGL represented 'best value'? Was it ever questioned by the Panel in holding her to account?

In its role of overseeing the actions of the Commissioner, does the Panel not agree that she should now be advised to cut her losses and to seek a resolution to the sale of the Hall which can be supported by the local residents she is elected to serve?

In the event that the Panel continue to support the stance of the Commissioner can members advise me how they will explain and justify that support to the public given that, since the Commissioner's announcement of the sale delays to the planning process brought about by the incompetence of PGL and its agent SLR have already cost almost £450,000 of taxpayers money in wasted payments of National Non-Domestic Rates (NNDR) alone, a figure likely to rise to almost £558,000 by the end of January 2020, should the current legal proceedings continue?

How will the Panel explain that over 22% of the sale value has simply been lost in NNDR by the failure of the Commissioner to listen to common sense?

A breakdown of the figures is attached at Appendix 'A', but what is the true **overall** cost of the Commissioner's decision? Combining the true cost of upkeep due to the failure to progress the sale, along with the money wasted in the ill-fated plans for a 'Northern Base' at South Kilvington, will any of the £2.5million sale price be left by the time the situation is resolved or will it all have frittered through the Commissioner's fingers? How will the Panel justify that they have properly held the Commissioner to account?

Does the Panel now accept that with proper consultation with residents, carried out via the elected Parish Council, an alternative solution could be found which benefits both the police and local residents and that such a solution would far better represent true 'Best Value'?"

#### Question 2. Northallerton Police Station.

"There is a further question on which I would seek comment by members of the Panel and I turn to Northallerton Police Station.

Residents have noted that recently Northallerton Police Station has been put on the market through agents, Bruton Knowles. In the marketing documents the 'Method of Sale' includes the comment:

"Selected prospective purchasers will then be requested to make an offer to purchase the property by informal tender". (My emphasis).

Can the Panel explain what has changed since the sale of Newby Wiske Hall, when the Panel gave support to the stance taken by the Commissioner that her duty in the sale was to achieve "maximum value", "best price" and "best value for money for the North Yorkshire taxpayer".

Are members of the Police, Fire and Crime Panel content with the Commissioner's seeming new found right to be able to select which prospective buyers are allowed to make offers for the property, as opposed to achieving the highest price?

Are members aware of the selection criteria to be used and whether this will ensure that Best Value is achieved?

If members of the Panel are not privy to the selection criteria to be used or have full details of expressions of interest, how will they be able to carry out their duty of holding the Commissioner to account?

Does the Panel not find that the proposed 'selection' of prospective purchasers runs contrary to the explanations given to the Panel two years ago, relating to the sole duty of Commissioner being to obtain the highest price?

Following the formal Resolution of the Panel in September 2017 "That the Panel publish a short report recommending that the PCC reflects carefully on all future asset disposals in relation to her engagement with affected local residents" has the Panel questioned what if any action has been taken by the Commissioner to comply with this recommendation? What action has been taken to engage with local residents and businesses? What are the views of the many older people living around Friarage Gardens, Arden Mews and Arden Court areas? How will a decision of the Commissioner, involving a change of use, impact on the business of Porch House, next door?"

Councillor Mason gave some context to the Panel's previous consideration of the Newby Wiske Hall issue and invited the Commissioner to comment. The Commissioner highlighted that advice from the Estates team and the professional agency handling the sale maintains that the PGL offer still represents Best Value. Average costs for the Hall are around £18,750 per month but a three-month rate-free period had been obtained for non-occupancy on initial exit from the Hall and a further 3 months rate-free for vacating the building again. The balance of the sale is £2m so the Commissioner felt this is still Best Value. In addition, savings of £522k per year were highlighted as a result of the move to Alverton Court.

With regard to the police station and reference to selected interested parties, Michael Porter outlined that this hasn't changed from previous marketing used. It is intended to avoid having people putting in an offer of say £1 and then incurring all of the work that would be subsequently be involved. The Commissioner advised that there will be local engagement regarding this sale but that it is important to follow the proper planning process. The Commissioner gave an example of where engagement has been conducted in Leyburn regarding the proposal to move the police service into the fire station.

It was agreed that the Panel will seek a further update on local engagement regarding the sale of the police station.

#### 387. Update report from the Complaints Sub-Committee

Considered -

The update report from the Chair of the Panel's Complaints Sub-Committee.

The Sub-Committee thanked the Commissioner for the timely and clear section 29 report in response to queries and concerns raised at the previous Panel meeting around progress against Sub-Committee recommendations. Regret was expressed by the Sub-Committee that progress against the recommendations continues to be pursued seven months on but that, on a positive note, work is now constructively underway to progress the Terms of Reference for the staff survey.

The Panel were asked to note a recent report of the Sub-Committee regarding its determination on a complaint. The Sub-Committee Chair also updated Panel that the Home Office still intends to provide powers of investigation for Panels in respect of complaints made against Commissioners but that this is unlikely to be in the near term due to pressures on the parliamentary schedule.

#### Resolved -

That the Panel:

- (a) notes the section 29 report from the Commissioner;
- (b) agrees the recommendations of the Sub-Committee in its report of 20th May 2019; and
- (c) notes the response provided by the Home Office to the Panel dated 31 January 2019.

#### 388. Members' questions

The Commissioner was asked about recruitment to the Force Control Room (FCR) and whether numbers would be reducing due to technological improvements. The Commissioner sought to reassure Panel that the recruitment process is a rolling one to ensure the appropriate staffing is maintained and that there are no big gaps if staff move on to become police officers.

The Commissioner was also asked about crimes against the person in a rural context, in addition to sexual exploitation and modern slavery, and what is being done to tackle these. In response, the Commissioner highlighted the recent piece of research work led by her office on domestic abuse in rural areas and how this will be helping to feed into a collaborative commissioning programme with other authorities. The Commissioner is part of a national advisory panel on modern slavery and the Rural Task Force locally are also trained in tackling modern slavery and human trafficking.

A Member asked about wildlife crime and the need to make estates more accountable for the killing of rare birds following the recent loss of a hen harrier in the county. The Commissioner acknowledged the need to ensure more successful prosecutions for such crimes. While she did not have a view regarding the licensing of driven grouse moors, she felt that collaborative work with the CPS and other partners is key.

The Commissioner was asked about repeated low-level anti-social behaviour in York, what could be to prevent/deter graffiti and whether she would work with City of York Council on achieving Purple Flag status for its night-time economy. The Commissioner welcomed the opportunity to consider how to tackle night-time economy issues further with City of York. The Commissioner referred to a proposal on CCTV which she has developed with NYP and which has recently stalled as the Commissioner felt there to be a lack of support for a business case from local authorities. The Commissioner asked the Panel to support getting this process moving again.

In response to a query about arming all officers in North Yorkshire with tasers, the Commissioner advised that no such approval has been given within North Yorkshire.

A Member highlighted their disappointment that the recommendations which came out of the recent employment tribunal against NYP in respect of racial discrimination towards a former officer had not featured within the draft Policing and Crime Annual Report 2018/19. The Commissioner advised that she would be happy to provide a more comprehensive response under separate cover for the Panel if helpful.

# 389. Update from Craven District Council Select (Crime and Disorder) Committee meeting on 26<sup>th</sup> June 2019

Considered -

The report by the Chair following his attendance at a meeting of the Craven District Council Select Committee.

The Chair requested that a comprehensive response to the issues raised by the Committee be provided in written form by the Commissioner to the Panel. The Commissioner agreed to this but touched on some of the points raised in the report. For example, the Commissioner will shortly be undertaking visits around Craven with fire and police leaders looking at premises and getting ideas about how things could be improved. The Commissioner informed she would welcome a visit to Craven's committee to discuss the work further. Andrew Brodie gave an update on the NYFRS learning from Grenfell. This has included embedding significant personal development and training on dealing with these types of incidents. The NYFRS has also been reviewing the guidance on assisting

people trapped in buildings and the national guidance on this has been adopted. Reviews have been conducted into all high-rise buildings in the area.

The Panel adjourned at 12:10 for a comfort break and re-convened at 12:40pm. Councillor Tracie Middleton left the meeting prior to re-convening of Panel.

#### 390. Draft Fire and Rescue Plan 2019/21

Considered -

The Commissioner's draft Fire and Rescue Plan 2019/21.

Members considered that while the draft Plan contains some good, broad aspirations, it would have been useful to have some targets or specific outcomes by which the success of the Plan could be judged. The Panel were advised that the Plan is intended to set out a 'direction of travel' and that the work to develop more specific targets will be done through the Integrated Risk Management Plan (IRMP) and the service delivery plan. The current IRMP will be changed this year to take the NYFRS through to 2020 and a new IRMP will be consulted on in the first year after a new Commissioner has come into post. Members expressed that the Panel would want to understand what kind of performance framework will be developed and how Panel can be engaged on the changes to the IRMP.

Members also provided the following points of specific feedback to the Commissioner on the draft:

- Recommend that further consideration be given to developing more aspirational targets around equality and diversity;
- Reflection on use of language, to ensure that the Plan is a document intended to be read for and about the public;
- Consider giving greater clarity to the distinction between "collaboration" and "engagement" in respect of the key priority areas.

#### Resolved -

- (a) Subject to the Commissioner's consideration of the feedback provided by the Panel, the Panel gives its approval to the draft Fire and Rescue Plan 2019/21; and
- (b) That the Panel will receive further information on mid-year changes to the IRMP and the accountability framework for the Plan.

#### 391. Draft Fire and Rescue Annual Report 2018/19

Considered -

The Commissioner's draft Fire and Rescue Annual Report 2018/19.

Members reflected on the future resilience of the fire and rescue service (FRS) and the Commissioner referred to the ongoing and extensive engagement with government to seek increased government funding. Andrew Brodie responded to concerns raised regarding a recent incident where pumps had been off the run at a larger fire station. The Panel heard that a lot of learning has taken place as a result and has been positive for the service in terms of progressing as a 'no-blame' culture.

#### Resolved -

That the Panel approves the Commissioner's draft Fire and Rescue Annual Report 2018/19.

#### 392. Draft Policing and Crime Annual Report 2018/19

Considered -

The Commissioner's draft Policing and Crime Annual Report 2018/19.

Members conveyed that the report would benefit from explaining the context – where understood/known – to such anti-social behaviour figures, including where there appear to be particular variations (successes) locally. Additionally, in view of the recent prioritisation around enhancing neighbourhood policing, the Panel considered that a section on this should have been included within the report. Members also suggested some changes to specific wording used at points within the report, including amplification of the use of 'Enable' and 'Transform 2020' for the benefit of the public.

#### Resolved -

That subject to the Commissioner's consideration of the recommendations provided, the Panel approves the draft Policing and Crime Annual Report 2018/19.

# 393. Update on police officer recruitment programme and improvements implemented to neighbourhood policing

Considered -

The report of the Commissioner updating on progress with the police officer recruitment programme and its forward plan.

The Commissioner highlighted for Panel the progress made on recruitment and in particular work underway around diversity. NYP now has a target of 5% BAME and 16% LGBT. The Commissioner advised that by the end of this calendar year, NYP expect to be up to the 5% BAME target and that she would be happy to provide a more detailed report to Panel on this work. The Commissioner was asked about recruitment to the City Task Force in York and the reasons why all of the posts had not been filled. The Commissioner committed to reporting back at the next Panel meeting.

The Panel were keen to better understand the role of the Public Safety Officer and were informed that this role would cover multiple aspects around community safety including crime prevention and first responder. These posts would be co-funded between partners, operating through the local community safety hubs and would be key to assisting particularly vulnerable people in the community. Members raised that it would be important for this work not to run counter to similar initiatives already underway within local authorities. The Commissioner confirmed that Craven area is the pilot for this and that there would not be an acceleration to rolling out countywide at present.

#### Resolved -

That the Panel:

- (a) note the update report provided; and
- (b) receives a detailed report on diversity within North Yorkshire Police at a future meeting.

# 394. Correspondence handling in the OPFCC and FoIA requests: six-month update on progress

Considered -

The report of the Commissioner updating on recent improvements to correspondence handling in her office and compliance in relation to handling of FoIA requests to her office and to NYP.

Simon Dennis gave the Panel some context to the compliance figures provided on FoIA requests to the OPFCC and NYP, which he acknowledged were disappointing. This included a significant increase in complex childcare proceeding cases, which have placed a considerable burden on the Civil Disclosure Unit whose professionalism Mr Dennis commended. It was also highlighted that service improvements had been affected by the moratorium on recruitment as a result of T2020. A referral had been made on a voluntary basis to the Information Commissioner Office to seek assistance and best practice guidance. There will also be a review of where this function should sit within the organisation. Members asked the Commissioner to provide information in future to assist Panel in understanding where North Yorkshire sits in relation to compliance figures elsewhere.

#### Resolved -

That the Panel:

- (a) note the report provided; and
- (b) receive a further update in 4/5 months, time, to include benchmarking information against other force areas.

#### 395. Balanced appointment objective

Considered -

The report of the Panel Secretariat seeking Members' consideration of whether adjustments are required in order to meet the balanced appointment objective.

Panel agreed on the importance of council Leaders' decisions, ultimately, in determining their appointment to Panel. Panel gave consideration to whether adjustment is required in relation particularly to representation from the Labour group. It was noted that the current Panel formula probably doesn't fully reflect the situation as regards proportionality for City of York and that if a formula along the lines of that adopted by the LGA were employed, this would potentially support the case for two Liberal Democrat seats from York. Members considered the process that must be undertaken through the Home Office when looking to co-opt a Member and that this is unduly lengthy. It was also identified that the Home Office may reject an application for co-option if it does not appear to assist the balance.

Members determined that on balance the preference would be to retain the current or 'as is' position in terms of the membership but that this will be kept under review pending further changes to the Panel and following any local elections.

#### Resolved -

That the Panel will retain its current membership and look to review this in line with the legal requirements as needed.

#### 396. Work Programme

Considered -

The report of the Panel Secretariat proposing a future programme of work for the Panel.

Members requested a number of items for inclusion on the work programme, including topics discussed at the meeting. These were:

- Report on CCTV and the Commissioner's proposals for the force area;
- Briefing with Andrew Brodie on the Fire and Rescue Plan and service delivery of this;
- Review position on FolAs/correspondence handling in 4-6 months.
- Health and wellbeing within NYP and OPFCC.
- Crimes against the person in rural areas.
- Diversity in NYP.

#### Resolved -

That the Panel:

- (a) note the report provided; and
- (b) include the suggested items for future consideration within its work programme.

The meeting concluded at 2:20pm.

DP

# Police, Fire & Crime Panel Report



September 2019

# Matter Arising - Northallerton Police Station Sale

Members requested information on the process surrounding the sale of Northallerton police station and the opportunities for community engagement.

Northallerton police station was put on the market in May this year and was advertised for 12 weeks. This was clearly and visibly advertised with signs, through local media and was published online. Additionally, three open days were organised and advertised.

Four offers have been received and two are under consideration. The final decision will be advertised by Decision Notice in due course in line with the Commissioner's duties.

Full public consultation on any proposed development will be conducted during the planning process, and local community groups will be able to express their views.

#### **North Yorkshire Police and Crime Panel**

#### 26 September 2019

#### **Progress on Issues Raised by the Panel**

### 1 Purpose of Report

- 1.1 To advise Members of:
  - (i) progress on issues which the Panel has raised at previous meetings; and
  - (ii) any other matters that have arisen since the last meeting and which relate to the work of the Panel.

#### 2 Background

2.1 This report will be submitted to each meeting listing the Panel's previous resolutions and/or when it requested further information to be submitted to future meetings. The table below represents the list of issues which were identified at previous Panel meetings and which have not yet been resolved. The table also indicates where the issues are regarded as completed and will therefore not be carried forward to this agenda item at the next Panel meeting.

	Date	Minute number and subject (if applicable)	Panel resolution or issue raised	Comment / date required	Complete at publication?
1	18 July 2019	386 – Sale of Northallerton police station.	Update to be provided by the OPFCC on local engagement.	26 September 2019	V
2	18 July 2019	389 – Update from Craven District Council Select Committee	A note will be prepared by the OPFCC to respond in more detail to the Committee's issues.	26 September 2019	<b>√</b>
3	18 July 2019	393 – Police officer recruitment.	PFCC to respond regarding recruitment to City Task Force in York.	26 September 2019	V

#### 3 Recommendation

- 3.1 It is recommended that the Panel:
  - (a) considers whether any of the points highlighted in this report require further follow-up.

Diane Parsons
Principal Scrutiny Officer
North Yorkshire County Council
18th September 2019

# Police, Fire & Crime Panel Report

September 2019



# **Criminal Justice**

This report provides an overview of the Commissioner's 'and crime' work and involvement in improving the Criminal Justice System for the people of North Yorkshire. It will give an overview of the system, look at each stage individually, and cover how the Commissioner scrutinises how the system is delivering for the public. The attached slides provide more detailed information on the commissioned services referenced throughout this report.

Criminal Justice covers a broad range of areas of service, and requires extensive partnerships working to ensure a network of national, regional and local organisations work well together to deliver exemplary services against local needs.

It is important to note that Commissioners are not able to direct criminal justice partners, nor do they have any formal powers to scrutinise. However, the legislation gives Commissioners 'a wider responsibility for the enhancement of the delivery of criminal justice in their area.'

## Introduction: the criminal justice system

The criminal justice system (CJS) is often identified as the journey of a crime – the victims, witnesses and accused – through the courts. In reality, it is much more, stretching from early intervention and prevention, though to rehabilitation and reducing reoffending.

It overlaps extensively with community safety work, identifying those vulnerable persons at risk of offending and preventing them from doing so through diversion schemes, or deferred prosecution if necessary. This requires close multi-agency work to identify and provide support and care for the root causes of this behaviour, such as trauma, abuse or adverse childhood experiences (ACE).

It covers support services that help victims to cope and recover, that support investigations, such as Sexual Assault Referral Centres (SARCs), and that support some of the most vulnerable, whether or not they contact the police, such as domestic abuse support and advice services.

It includes close work with the Crown Prosecution Service and HM Courts and Tribunal Service to ensure that the process of justice is as effective and efficient as possible, delivering justice in as timely and as local a manner as possible.

Close work is required with HM Prison and Probation Service to ensure rehabilitation and 'through the gate' services to help offenders start afresh and avoid reoffending are effective and relevant to local needs.

#### The Local Criminal Justice Partnership Board

The LCJP is the formal mechanism through which partners work together to improve the CJS in North Yorkshire, focusing on the system's efficiency and effectiveness by bringing together representatives from police, CPS, HMCTS, NPS, CRC, Prisons, defence solicitors, Youth Justice Services, and Witness Care to address challenges and drive improvement and innovation in the system. This forum also delivers collective accountability for the performance of the system and

monitors where problems are emerging so that they can be dealt with at the earliest possible stage.

The Commissioner chairs the Partnership and led a review into its structure and work in 2015, assessing whether improvements could be made to reinvigorate and enhance its work. As a result of this, the LCJP now has three sub-boards looking at specific aspects of the system – the core 'crime to court' system and process; innovation around prevention, rehabilitation and reducing reoffending; and services for victims and witnesses. This enables partners to be more closely engaged in work that is directly related to their core business, while their membership of the Partnership Board ensures a collective response to system-wide issues.

The Commissioner also ensures links between the LCJP and her other scrutiny work, which includes the establishment of three independent scrutiny boards.

- Out of Court Disposal Scrutiny Panel recognising that public confidence is essential, the
  panel oversees the use of community-based disposals to ensure that they are appropriate
  and proportionate, consistent with national and local policy, and considers the victims'
  wishes where appropriate. It has direct links to the LCJP through the Partnership's business
  manager who supports actions and delivers feedback
- The Domestic Abuse Scrutiny Panel considers the investigation and prosecution of domestic abuse cases, and brings partners together to consider the wider response to cases and to identify where more could have been done earlier to prevent harm occurring. They meet quarterly and consider a random selection of cases on a theme or from a particular area where 'no further action' is to be taken (i.e. the case is not taken to court).
- Stop and Search and Use of Force Scrutiny Panel in line with best practice and following recommendations from HMICFRS, the Commissioner has established a new panel to scrutinise police use of stop and search and use of force powers.

The Commissioner also raises systemic problems at the board that are identified elsewhere. For example, through scrutiny of offender management by the police, an issue with integrated offender management (IOM) was identified. The Commissioner referred this to the LCJP and through the innovation sub-board a new IOM model has been developed collaboratively that can be better supported by partners, facilitates better referrals, and will provide more structured support to offenders.

# The Criminal Justice System

#### **Commissioned services**

Including, but not limited to, substance misuse, counselling, mental health and trauma care, complex need support, domestic and sexual abuse support, victim care and advice across multiple crimes, Restorative Justice, etc. (See commissioned services slides)

#### **Prevention**

Preventing vulnerability from becoming a cause of offending by early identification, working across agencies to understand, support and reduce complex needs.

#### **Early intervention**

Intervening as early as possible to identify and understand those at risk of offending or stop those starting to display offending behaviour from continuing.

#### Prosecution and custody

Work with offenders to understand their behaviour; provide diversion or deferral where appropriate to help individuals reset and move on; ensure justice is swift and effective with the best possible outcome for victim and offender.

#### **CPS and HMCTS**

#### **Rehabilitation**

Ensure those leaving prison have the support to restart their lives and reintegrate back into society and employment, reducing the likelihood of offending.

Local Enterprise Partnership, local businesses, Third Sector

HMPPS (Prison Service and National Probation Service): EET services, probation, community support, etc

Fire and Rescue Service, Third Sector, etc Police Neighbourhood policing, investigation hubs, offender management

Local Authorities: Community safety hubs, housing, social care, children's services, etc

Local Authorities: Youth Justice Services, housing, etc

Health Services:

Mental health, GPs, counselling, Liaison and Diversion, etc

## Prevention and early intervention

Prevention and early intervention in criminal justice focusses on identifying those who are or may be vulnerable to offending, understanding the reasons for that attitude and behaviour, and working with individuals to prevent that vulnerability increasing and them offending. This aims to reduce further harm to the individual from the impact of going through the criminal justice process, and to the individuals and community that would be a victim of any crime.

The Commissioner provides a full range of services to prevent offending and reduce vulnerability.

#### • Together York Pathways

The Commissioner established a partnership with Lankelly Chase Foundation to pilot the Pathways. This start-up funding came to an end in 2018 since when the Commissioner has continued to fund the project. Pathways provides dedicated support to vulnerable individuals who make frequent contact with emergency services due to complex needs and mental distress. Workers provide a single point of contact and case management across partner agencies to ensure consistent, accurate and timely support and onward referral as appropriate. Pathways has seen a 70% drop in ambulance calls and 40% drop in police calls amongst its service users.

#### • Community Fund (see Appendix 1)

Over the past 7 years the Commissioner has distributed nearly £1.4 million to 167 community projects, across North Yorkshire and the City of York. Any community organisation, project or service can bid for funding, up to a maximum of £20,000 to enhance their local community or reduce (re)offending or (re)victimisation.

#### Police Property Fund

Using money recouped from the Proceeds of Crime Act, small grants of up to £500 are available to community groups. The Commissioner and Chief Constable are jointly responsible for allocating funding.

#### Community Safety Services Fund (see Appendix 2)

The Commissioner uses this fund to enhance the work of our two Community Safety Partnerships. Again worth up to a maximum of £20,000, projects/initiatives must support a pro-active, sustainable, outcomes focused approach to diversion and early intervention, addressing (re)-offending, (re)-victimisation and Community Safety priorities, using one of the following service delivery models:

- Community Based Volunteer Services
- Targeted Prevention and Early Intervention Services (Diversionary / Positive Activities)
- Targeted Early Intervention Emotional Health projects

One good example of a project funded by the Community Safety Services Fund, is the LIFE project run by North Yorkshire Fire and Rescue Service. Over a five day course, young people at risk of offending take part in fire-related team-building activities. These educate them on the consequence of anti-social behaviour and on how to work co-operatively with the aim of reducing the likelihood of future anti-social behaviour.

#### Women's Wellness Centre

Opening in October, the Women's Wellness Centre (WWC) is a new facility in York which resulted from research conducted by the OPFCC into vulnerable women at risk of offending or who have offended.,

Women's centres have been identified as best practice, and we have been without such a facility since the 2016 closure of the Cambridge Centre in Scarborough. The WWC has been funded through a £400k capital grant won by the Commissioner from the Ministry of Justice (MoJ). It will provide a venue for vulnerable women to access support and services in a safe and secure women-only environment.

Services will include social services, health services, DWP and others, who will use the Centre as a venue for appointments and meetings. It has been developed in close consultation with other agencies in York and designed to complement other women-specific services available in York, such as Kyra, and other services commissioned by the Commissioner, such as Pathways and the women's diversionary scheme. There is no threshold requirement or need to be in crisis.

#### From crime to court

Once a crime has been committed, the criminal justice process involves police investigation, referral to, and decision by, the CPS on prosecution, court hearings and sentencing. Important to achieving good justice outcomes is victim and witness care throughout this process.

Supporting Victims in North Yorkshire
 The Police Reform and Support Act devolved most support and care of victims to
 Commissioners with a duty through the Victims' Code to help ensure that they are able to cope and recover. It is also recognised that effective support for victims not only directly helps them, but is critical in securing successful criminal justice outcomes.

In North Yorkshire, victim support is provided by a number of specialist commissioned providers and by 'Supporting Victims', the in-house team established by the Commissioner. In 2012, the Commissioner inherited support services, based in Wakefield. Following her Victim Needs Assessment in 2013, serious shortfalls were identified in this service provided by Victim Support. Consequently, the Commissioner decided to establish a York-based service for all victims of crime - as opposed to only those stipulated by MoJ. This service was initially provided by Victim Support based at Athena House but in 2016, the contract was terminated and the service brought in-house. The team is employed by the Commissioner and importantly, remains independent from the police. The Commissioner has put in place a comprehensive suite of support services, which has developed over time.

The Supporting Victims team provides dedicated support to all victims of crime, referring them on to other commissioned services for targeted care and support. All victims are contacted – by letter in the lowest risk cases, or else by telephone – to ensure that they understand their rights, and know where they can go for support during the criminal justice process. Referrals can be made to counselling services or to specific support services, details of which can be found in the accompanying slides.

North Yorkshire is now recognised for its best practice in supporting victims, and along with Sophie Linden (London Deputy Mayor), the Commissioner holds the national lead for

Victims and Violence Against Women and Girls (VAWG), which involves extensive work with the Ministry of Justice, Home Office, Ministers and other bodies. From her work in this area, the Commissioner has also been invited by Lord Farmer to join his expert panel reviewing the importance of family in rehabilitating female offenders. The links made via this forum led to the Commissioner's successful bid for the Women's Wellness Centre.

#### Sexual Assault Referral Centres (SARC)

Adult and child sexual assault victims need specialist care and support at a moment of great vulnerability and crisis. Most particularly great sensitivity is required to gather forensic evidence in a timely manner.

Prior to the Commissioner taking office in 2012 North Yorkshire did not have a SARC, with a regional provision meaning that victims would need to travel, sometimes in a police vehicle, for considerable distances. This was an immediate priority for the Commissioner and significant work was put into ensuring provision was available locally. In 2016, a specialist paediatric service was also commissioned in partnership with the NHS, which is based at York hospital. Work is now underway to recommission the service from 2020, with the Commissioner insisting that the provision in North Yorkshire remain and that North Yorkshire is also a signatory to the contract to ensure the service meets local needs.

#### Domestic Abuse Services

Domestic abuse services have been a significant focus for the Commissioner. As Panel will see from the attached slides, support and advice for DA victims is extensive, as is support and work with perpetrators.

Of particular note is the whole systems approach work that has been undertaken in collaboration across the North East. Additionally, the Commissioner's office have been instrumental in the development of a Domestic Abuse Joint Co-ordinating Group (DAJCG) with partners that is ambitiously co-commissioning services to ensure joined up and comprehensive support is available.

Recently, the Commissioner's report on domestic abuse in rural areas through the National Rural Crime Unit has been published, with a North Yorkshire specific report providing the DAJCG with areas for improvement. The Commissioner is pleased that these have been taken on board and adopted by the group who is now doing an assessment as to how to implement change to improve outreach in rural areas.

Furthermore, a report has been commissioned by the OPFCC and conducted by North Yorkshire's DA service provider, IDAS, into the Family Courts process and will be published soon. This was looking at the way in which victims of domestic abuse are protected from their abuser in the Family Courts where there is not the same degree of separation of parties as in the criminal courts. While very positive experiences were recorded, the report has identified several areas for improvement across the family courts process and across partner activity. Action is already being taken with the development of a range of resources and information through a new dedicated website that police and other agencies or services can direct survivors toward. Better processes are being put in place for the service of non-molestation orders. A project working with university law students providing informal support in the courts has already seen success and been widely received by Litigants in Person and the courts.

#### Mobile live links

The delivery of local justice has been a focus for the Commissioner across her time in office. While somewhat at the mercy of HMCTS estate rationalisation programmes, the Commissioner has worked hard to ensure that cases are still heard as locally as possible.

In the run up to the closure of Northallerton Magistrates Court, the Commissioner engaged extensively with the MoJ to explain the inadequacy of their analysis of travel times and methods and the impact that the closure would have for the public, police and partners such as NYCC. Most especially, the Commissioner pointed out that, for vulnerable victims and witnesses, forcing them into the possibility of having to travel on the same bus or train as the defendant, probably for several hours, is inexcusable, let alone the fact that there is only one journey there and one back in the day making it highly likely that they would miss their court time.

Through her engagement with the MoJ, the Commissioner ensured that HMCTS have retained capacity to provide a video link in Northallerton into courts in Harrogate or York should it be needed.

Concurrently, work was being undertaken by NYP to provide video links from police stations into courts so that local officers do not need to be abstracted from duty for whole days. These 'static live links' could also be available for witnesses, but being based in police stations does not make them suitable or attractive to some, and especially for more vulnerable victims or witnesses.

As a result, the Commissioner brought in a consultant to consider the feasibility of a 'mobile live link' solution, winning Home Office funding to develop a business case that would provide a nationally replicable model. This looked at the technology and requirements for a van that could video link a vulnerable victim or witness from their home, or be used in more rural locations by police officers or partners. A viable solution has been devised that NYP can work into their model for a county-wide provision of live links.

#### Rehabilitation

Rehabilitative work falls into two categories. Where appropriate, a deferred sentence or community sentence scheme, or for those who have been in prison, ensuring a smooth 'through the gate' process that helps prevent reoffending.

This work is led by the National Probation Service (NPS) and supported by the police. The NPS manage the most serious and high risk offenders with the police through Multi-Agency Public Protection Arrangements (MAPPA), the police manage the low and medium risk offenders through Integrated Offender Management (IOM).

Several challenges face North Yorkshire with rehabilitation. First, our offender population is imprisoned across the country, as near as Hull or Leeds, as far away as the Isle of Wight. This makes effective 'through the gate' services very difficult. Secondly, our geography makes it complicated and time-consuming for effective rehabilitation to take place in communities at a distance from probation and IOM officers' bases where courses are run and meetings held. Thirdly, our offender cohort is small, so some of the more innovative schemes, quite often run by the third sector, are unavailable or not viable in our area.

#### • Integrated Offender Management

Through her scrutiny work, the Commissioner identified improvements that could be made in the way that partners and the Police manage offenders in the community. As described earlier, this is now included in the LCJP work programme. Recent developments in probation also mean we now have better and more timely data on reoffending rates and the effectiveness of rehabilitative services. In addition, through her precept increase, IOM policing resources have been increased.

#### • Probation reform

The recently announced changes to probation present us with an opportunity to deal with these issues and as such, the Commissioner sits on the small group of PCCs working with government at a national level to reshape probation services. In the Yorkshire and Humber Region, we have also established a new senior board to help us capitalise on the opportunities.

#### Prison reform

Panel may be aware that the Government has announced a programme of prison construction, most notable for North Yorkshire is the proposed development at Full Sutton. Whilst not in North Yorkshire, the new Category C resettlement prison that is being proposed creates a range of opportunities. The Commissioner is engaging with ministers and the MoJ on the possibility of commissioning prison places or a similar solution to ensure that all North Yorkshire offenders moving towards release can be placed in Full Sutton. This would allow probation officers to more closely engage with prisoners, improving the 'through the gate' process. It would also allow for a structured approach to co-commissioning of education and training courses, counselling and rehabilitative services that can be more focussed on the needs of North Yorkshire, in partnership for example with the Local Enterprise Partnership, local businesses and Local Authorities. Such a structure would also make North Yorkshire a more viable and attractive prospect for organisations running innovative schemes to become involved.

#### A local approach

Rehabilitation works best when the person can integrate with a community that is familiar and supportive. Being able to provide rehabilitative support across our geography is therefore important. The Commissioner's team have identified opportunities where innovative cross-agency work may facilitate such an approach. As one example, through the Transform 2020 programme, the Commissioner has directed that a Public Safety Service concept be developed and piloted. This takes a multi-agency approach to community safety, one aspect of which would be a multi-agency officer, place based, addressing vulnerability in their area on behalf of police, fire, health and others as required. In the future, it could be possible that such an officer could support probation services as a specialism. This would enable probation officers to do targeted rehabilitative work, while more generalist support of that person is provided in the background. Community sentences could be supported in a similar way.

# Future improvement

Criminal Justice holds some of the greatest opportunities to make significant improvements for the people of North Yorkshire. Given that most of our resident offenders are low-level acquisitive,

repeat offenders, the ability to work together to address underlying causes for offending behaviour to reduce and stop reoffending, developing pathways and schemes that work across agencies and are therefore more viable through co-commissioning and co-funding is essential.

Work is on-going to develop such proposals, and new opportunities are opening up at the present time as reforms are being made nationally on which we are well placed to capitalise given the Commissioner's previous engagement with the MoJ and regional partners.

Of note for the Panel's interest should be the development of cross-agency pathways to support different cohorts, such as the vulnerable women's pathway currently in development. Panel may also be interested to understand more about the through-the-gate process and the Commissioner's ideas around how this could be improved.

## Appendix 1 – Community Fund grants, 2013 – 2019

#### 2013/14

Thirsk Country Watch: £1,800.00 for night vision equipment and anti-deer poaching patrols.

**Skate Aid**: £5,000.00 to upgrade Norton Skate Park

**Bankhead Flats Community-Led Regeneration Project**: £3,863.00 to provide a residential environment that is clean, safe, uplifting and detached from anti-social behaviour and re-skill volunteers, with the possibility of leading to increased employability for those taking part.

**Street Garden**: £9,000.00 to develop facilities to provide suitable dispersal space for young people.

**Swainby Playing Field Redevelopment**: £4,000.00 to construct a 50m long "U" - shaped B.M.X track to benefit the young people of the village.

**Soldier On Project Combating Isolation**: £10,000.00 to help veterans access training support into employment as well as offering advice on housing, health and financial issues.

**Community Angels (Scarborough)**: £13, 025.00 to help local residents to decrease their tolerance of crime and disorder, enable vulnerable people and children to feel safer, as well as build better community cohesion.

**Keeping Westfield Safe**: £9,300.00 to reduce accident rates through prevention and awareness and raise awareness of healthy relationships and decrease domestic violence rates within this area.

**Ripon Walled Garden and Youth Cafe**: £15,092.00 to develop a training programme that improves the life and employability prospects of people with learning difficulties and offenders across Ripon, Harrogate and its surrounding villages.

**Wreyfield Girls' Group Health & Wellbeing**: £1,000.00 to encourage the girls to take part in a variety of sport and healthy living activities which, due to financial constraints, they may not be exposed to at home.

**National Citizen Service**: £500.00 to bring together teams of 15 young people from different backgrounds to tackle outdoor challenges on a residential week away from home, work with local businesses and social leaders to learn new skills.

**Ripon Bike Park**: £5,240.00 to restore an existing skate park where structures have either been removed or are in a state of disrepair.

**Fairfax Drop-in**: £3,066.00 to encourage the young people of the Fairfax Community to access the facilities at the community centre and reduce the number of gangs hanging around outside and surrounding streets.

**Safe and Sound Homes (SASH) Active**: £5,000.00 to improve the young people's physical and mental health, self-confidence and self-esteem in order to improve their life prospects, particularly their ability to access and retain meaningful employment.

**North Yorkshire Police Rock Challenge 2014**: £10,000.00 to stage an event at York Barbican and covered the many costs of putting on an event, such as venue hire, lighting, insurances and so on.

York University Students Union (YUSU) 'Call It In Campaign': £2,000.00 for a campaign focusing on crime prevention, especially to encourage positive relationships between police and security officials and the student population.

Your Voice: A Country-Wide Minority Community Mentors and Confidence Project: £19,966.00 to recruit between 15 and 25 mentors, members of the public drawn from diverse minority communities in order to ensure that representation is authentic.

**Mud In Your Blood Capacity Building Project**: £12,890.00 to acquire much needed training and equipment that would enable the club to offer an enhanced service, including increasing capacity and opening times.

**Aegis Counselling Service CIC**: £12,000.00 to provide counselling for victims of violence with limited access to financial resources

**Skipton Rugby Football Club**: £4,779.76 to deliver rugby sessions in 4 targeted areas and to NEET's, in Greatwood and Horseclose; provision of a range of equipment and coaching costs.

**Judo Solutions**: £12,480.00 to enable young people identified by schools or other agencies to benefit from having access to judo as an extra-curricular activity.

**Hand in Hand Project – Skipton & Craven**: £20,000.00 to provide a part-time worker to offer a comprehensive preventative programme of awareness raising for primary and secondary school age children across Skipton and Craven who might be deemed vulnerable to child sexual exploitation.

**Building Blocks**: £20,000.00 to deliver training led by a dry stone walling instructor, with the intention that 75% of participants will achieve Craven College Beginners Dry Stone Walling Qualification.

**K9** Patrol in partnership with the Licensees of Harrogate Town Centre via Pub Match: £1,920.00 to cover the costs incurred by K9 patrol to deploy the drug detection team including a dog on a quarterly basis. www.k9patrol.co.uk

**Build a Bike – A grand Departure from North Yorkshire**: £500 to bring clubs together from across the whole county to celebrate the Tour De France and provide approximately 80 young people with a range of positive activities designed to increase responsible and safer cycling. www.nyy.org.uk

**Lifestyle Challenge 2014**: £10,000 for young people between the ages of 10 - 16 and resident in the county to join up with friends and carry out a community based project over the Summer holidays.

**ARCH Mediation Services & My Possible Self Partnership**: £12,936 to provide mediation, conciliation, counselling, mentoring and other conflict resolution services in the Harrogate district in North Yorkshire.

**Keeping York a Safe place for disabled people**: £9,358 to highlight disabled people's experiences of crime in York and develop effective responses so that York is a safe place for disabled people and their families.

#### 2014/15

**Our Place** is **Our Place**: £7,090 to establish local 'street communities' and deliver community events, to build a closer, more united community to work with other teams combating anti-social behaviour.

**NYP Rock Challenge 2015**: £10,000 for the 2015 event are cyber safety, including exploitation issues, gun and knife crime, as well as "Not in my name" which deals with anti-extremism and hate crimes. The schools will be from across North Yorkshire.

**Prison Partnership Project**: £5,175 helping approximately 100 women residents at Askham Grange, who are encouraged as part of their resettlement plan to access arts courses that are run on evenings in the prison.

**Home-Start York**: £5,000 to support up to 100 families each year in York and surrounding areas by helping those who are experiencing difficulties in bringing up their children.

**Hand in Hand Project**: £20,000 to enable a worker to become part of an established and well regarded child exploitation team.

**Time for a Change**: £16,065 to fund skilled youth support workers to work with the young people.

**Prince's Trust XL Clubs**: £15,200 to launch XL clubs with Danesgate PRU in York, Stokesley Secondary School in Hambleton and the Rubicon Centre, a PRU in Selby.

Wheels 2 Work – prevention project: £8,600 supporting 16 – 18 year olds who may be in danger of becoming NEET (Not in Education, Employment, or Training) due to lack of transport or training. Wheels 2 Work is a moped loan scheme which aims to help users to overcome the initial problem of getting to work or training where no suitable alternative is available.

**Street Angels Scarborough**: £19,960 to help local businesses by reducing damage and vandalism to local shops and creating a more positive atmosphere, thus encouraging more people into the local economy.

**South Cliff Community Group**: £500 to develop a community spirit by creating a safe forum to listen to the concerns of members, work with other agencies to promote a feeling of safety by reducing crime and anti-social behaviour, as well as the fear of such activity.

**Barrowcliff Park**: £10,000 to install a brand new flagship park in the heart of the Barrowcliff Estate on a former play area site between Briercliffe and Gildercliffe.

**Skipton Skatepark**: £10,000 to provide a new state of the art skatepark that offers opportunities for users to take part in, share and develop their skills in a variety of wheel sports. Competitions, events, professional coaching and peer mentoring will showcase skills and encourage new younger and female users to participate in all wheelsports.

**DNA Film Company**: £1,050 to provide a safe and fun environment for people age 11 to 16 years from Flaxley Road Estate to gather, as well helping young people to develop socially, mentally and physically, through the use of drama, film and other activity.

**In2Out**: £1,560 to provide office equipment including a printer to provide file copies of each beneficiary's monitoring and progress, mentoring forms and handouts, and general printing. The fund will also provide signage for the building to increase awareness to visitors to the prison and furniture for the private meeting room.

**Street Angels Whitby**: £1,100 to attract more volunteers and to provide training and clothing for the new volunteers.

**Island Mentoring Project – North and South Island**: £17,298 to support two fortnightly clubs across York called "North Island" and "South Island".

**Horizon Experience Women's Centre**: £5,000 to turn the former Black Bull Public House at Kettlesing into a residential centre for 8 women on their "Transforming Journey".

**Get Cycling Scarborough**: £15,000 to offer bike try outs, promoting the health benefits of cycling, for local people and enabling people in deprived areas to become more mobile in terms of job search.

North Yorkshire Sport Ltd in Partnership with WLCT: £20,000 to mentor 15 young people through coach accreditation.

**First Light Trust**: £5,000 to help veterans rebuild their lives so they can reintegrate into society in a meaningful and sustainable way.

**Soroptimists International (SI) Yorkshire Anti-Slavery Group**: £500 to distribute 'Loves me Loves me not' Safe Relationship resources across the region e.g. at college and University Fresher's Fairs and safe relationship events, on UN special days such as International Day for the Elimination of Violence Against Women, and on National CSE Awareness Day.

**Bootham Allotments Association**: £4,000 to create drop in open days on the allotments throughout the spring/summer of 2015 to permanently mark-up plot holders tools and expensive equipment.

**Leaders Unlocked**: £16,500 to establish a sustainable, structured model for young people aged 14-25 to influence decisions about policing and crime in North Yorkshire.

**141 Training and Therapy CIC**: £6,500 to support individuals by gaining and sharing skills, learning to work as a team, gain friendship, giving them confidence, self-esteem and independence.

**Stephen Joseph Theatre Stagecraft Project**: £15,840 to deliver an inclusive performing arts project aimed at disadvantaged young people aged between 7 – 16 years old living in areas of deprivation and high crime activity in 5 wards within the Scarborough Borough area (Castle, Eastfield, Barrowcliff, Edgehill, Whitby) engaging with 1500 people during the project with the opportunity to receive an accredited qualification on completion.

**Be Safe and Feel Safe Home Improvement**: £15,000 to adapt, improve and repair homes enabling people to remain independently, safely and comfortably in their own homes for as long as they wish.

**Chapelfields and District Outta School Club**: £750 to encourage fifty children to participate in more sporting activities and also to attract older children to keep them off the street and limit anti-social behaviour, which has been prevalent in the area.

#### 2015/16

**Hand in Hand, The Children's Society**: £20,000 to enable a worker to become part of an established and well regarded child exploitation team.

**Skipton Extended Learning for All (SELFA)**: £15,547 to provide a range of activities for vulnerable, disadvantaged and disabled children who live in the Skipton and Craven district of North Yorkshire.

**Next Steps Mental Health Resource Centre**: £5,000 to support adults with mental health issues in Ryedale develop self-confidence, improve work prospects and access to statutory services and help support family cohesion.

**NYC Trading Standards**: £13,150 to reduce the threat, harm and impact of financial abuse on vulnerable adults within North Yorkshire through a range of crime types including doorstep crime, scam mail, investment, courier and romance frauds, and financial abuse by family members, carers and powers of attorney.

**Richmond Area Motorcycle Proficiency Scheme**: £1,500 to provide courses held over a weekend for those aged between 13 and 19yr to create awareness of and become proficient at off road motorcycling.

Harrogate & Ripon Centres for Voluntary Service (HARCVS): £1,390 to run three training sessions around North Yorkshire and York on how to involve volunteers with a history of offending.

**The Joseph Trust**: £6,000 to complete the construction of a polytunnel and to build 23 outdoor raised beds to grow fresh produce for York based charities and not-for-profit initiatives including, the York Foodbank, Carecent, The Real Junk Food Project and Christians Against Poverty.

**Get Hooked on Fishing (GHoF)**: £17,280 to improve water safety awareness of communities bordering on the River's Foss and Ouse including Heworth, Clifton and Guildhall ensuring that younger residents in particular understand how to stay safe around water and not endanger others.

**Get Cycling CIC**: £10,000 to develop an accredited training programme that will award nationally recognised bike mechanics' qualifications.

**Community Neighbourhood Group Abbots Road Selby**: £4,720 to provide positive diversionary activities for young people and in doing find solutions to increased reports of anti-social behaviour in Selby.

**Youth Kitchen**: £10,000 to provide weekly cooking sessions based around healthy eating and cooking on a budget at Our Space Eastfield targeted at young people identified as being at risk of exclusion, at risk of offending or who have been victims of bullying, anti-social behaviour or crime.

**The Kyra Wellbeing Project**: £9,984 to refurbish the bathroom and create a 'Wellbeing Room' at Kyra's new base in the centre of York. The project will extend the services on offer to our women and include ex-offenders to help them re-integrate.

**Stonham Community Cafe**: £2,500 to support the community café in St Peter's Church and targets the local community and vulnerable people. The café is run by volunteers who will be trained to food hygiene level two to become more employable.

**STARC (safe, targeted, activities, reducing crime)**: £5,173 to allow young people to engage in a variety of activities to teach them fair play, respect for rules, learning of new skills and social interaction.

**Futureworks Support Service**: £14,650 to work with a minimum of 25 young people often at risk of further disengagement due to a wealth of issues such as substance misuse, family issues and homelessness as well as those in need of support with general self-esteem and confidence building.

York Rescue Boat: £7,550 to support the team's education to promote river safety.

WHISH (Whitby Young People's Activity Group): £7,850 to run a year long programme of activities for young people aged 10-20 with Hidden Impairments in Whitby.

**Nothallerton Street Angels**: £5,670 to support a team of approximately 25 volunteers from the local churches in Northallerton, coordinated by the New Life Baptist Church.

**Right to Be You**: £8,950 to run a group will help individuals to protect themselves, to boost confidence/resilience and provide practical training to stay safe on-line and in their communities.

**Thirsk Digital Shopwatch Radio Scheme**: £3,141 to enable shop and public house staff to communicate with Hambleton CCTV operators.

**Northallerton Retail & Business Forum**: £5,419 to fund digital radio equipment to improve communications amongst local businesses in Northallerton.

**Streetwize**: £4,638 to deliver 20, two part workshops highlighting the risks and effects of crime, anti-social behaviour and drug/alcohol misuse.

Harrogate Homeless Project No Second Night Out: £20,000 to continue the targeted response for over 18s and referrals to provide an alternative to rough sleeping.

**Gallows Garden**: £2,000 to transform the empty grass area around the Gallows Close Community Centre into a vibrant community garden and safe growing and learning space, putting a secure fence around the garden, a shed/workshop and materials to build raised beds.

**Have Ago**: £2,600 to support people with learning difficulties who without the project would struggle to have a meaningful social life during the evenings and who can benefit from the wide range of opportunities provided from the programme.

**Veloheads Cycle Academy**: £8,864 to provide offenders or those who present with anti-social behaviour with the necessary tools to work productively and thus avoid offending patterns and the opportunity to play a constructive role in their community.

Mass Marketing Fraud Intervention Programme: £9,948 to fund a part-time project officer to identify potential scam victims in the York area and to visit suspected victims to provide support and advice to prevent them being victims of this type of crime again.

**City Kickabout**: £20,000 to engage young people not taking part in more formal exercise or organised sport.

**Bus Stop!**: £2,675 to encourage community cohesion, empowering people in such matters as budgeting, providing a safe and fun place for young people to meet, build positive relationships and self-esteem.

**Brayton 'Here and Now'**: £7,817 to install much needed youth facilities will benefit the local community by reducing anti-social behaviour thus improving the local environment by making it a safer and less confrontational neighbourhood.

#### 2016/17

**Urban revolution – The Rock of York**: £7,000 to purchase a Football Cage to enable the project to run sports activities which are easy to move and transport at short notice, thereby concentrating on where the greatest need is identified.

**Tang Hall SMART CIC**: £20,000 to re-engage the children in learning and improve well-being through an activities based programme, including music, art and enterprise initially, with a range of individual and group activities on offer.

**Boroughbridge youth club**: £3,000 to educate young people on behaviour and to give them the opportunity to meet other young people in the area.

**Coulhurst Craven sports centre – 3G all weather pitch**: £5,000 to resurface the pitch will achieve FA Performance Standards for Community use and also pass IATS requirements.

**Restore (York) – Engagement project**: £20,000 to house people who would otherwise be homeless, and to engage with them to provide services to prevent them from ending up homeless or re-offending and thereby helping them to fulfil their potential in life.

**NYP Rural Taskforce #TackSafe**: £3,700 to deliver crime prevention through a free service to mark equine property with a unique code which identifies it as belonging to the owner.

**Community Empowerment**: £20,000 to deliver workshops aimed at engaging communities in a debate about awareness raising of safeguarding and how they can become involved in YHCOSA.

**Battersby Junction Recreation Space**: £2,000 to fund a key piece of equipment for the recreation space.

**Try**: £4,400 to deliver a free rugby league programme for young people aged 12 to 18 years.

**Gargrave Playground Project, Craven**: £5,000 to support activities and facilities in a safe space, which help develop children and young peoples' physical and social skills, promote cohesion and encourage their participation in society as responsible individuals.

**DISC Women's Diversion Scheme, Scarborough and Harrogate**: £12,600 to target first time female offenders before they become criminalised and join an offending peer group, as well as those affected by domestic violence, ASB issues and low level crime. The scheme will consist of an assessment and 4 intervention sessions that are delivered as part of the conditions of bail/caution.

**North Yorkshire Horizons, Harrogate Hub**: £1,661 to support the development of an IT suite in Horizon's Harrogate Hub, to allow volunteers and mentors to facilitate online training and offer clients 1-2-1 support to access IT equipment, develop desirable skills and knowledge around technology.

**Sherburn in Elmet Youth Pilot, Selby**: £11,000 to provide young people within Sherburn in Elmet a safe space in which they can socialise, with trained youth workers on hand to help them address issues that may be affecting them, providing support, intervention or signposting.

**Broadacres Housing Association Play Safe Project**: £8,040 to support the development of a new play facility at a women's refuge, enabling vulnerable children to play in a safe and secure area.

**Lifeline Growth Project, York**: £6,000 to support the development of a "multi-purpose space" that encourages service users to cultivate and benefit from the area based on the eco-therapy model.

**Green Lane Growers, Community Centre Building and allotment project, Acomb, York**: £750 to support the purchase of the building floor and growing box materials as part of this Community Centre and allotment project.

Older Citizens Advocacy York (OCAY), Supporting Rural Communities, York: £3,364 to organise advocacy drop-ins in rural communities around York, to advertise these, the service and the opportunities on offer. The project will work with older people in rural communities to raise awareness of the free service on offer and encourage them to use it if they need help or support to help them to feel safe.

**Progress@Foundation, Harrogate**: £2,500 to provide a weekly drop-in for homeless young people, aged mainly 16-25.

**Prince's Trust Achieve programme, Countywide (targeted)**: £19,776 to support up to 120 disengaged young people aged 13–19 in North Yorkshire.

**Community Angels, Scarborough**: £19,882 to support a new community based one to one initiative, working alongside agencies supporting the protection of vulnerable people, building the communities' trust and confidence in agencies and encouraging reporting of incidents that cause them alarm and distress.

Advocacy Alliance, Crime Awareness Training, Scarborough and Ryedale: £13,380 to develop a safeguarding adults training package and associated resources for vulnerable adults, to raise awareness of what is right and wrong, who to report concerns to and how to keep themselves safe.

**Hurt by Hate project, Countywide**: £19,025 to raise awareness of the potential impact of on-line propaganda and extremist grooming on young people across North Yorkshire and York.

**University of York Keep U.S Safe project**: £4,500 to provide additional support and security to the community by working in partnership with the local neighbourhood policing team to combat a recent surge in anti-social behaviour perpetrated by non-students.

North Yorkshire County Council Trading Standards (NYTS) Multi-agency Safeguarding Team Operation Gauntlet No Cold Call Zones: £5,000 to protect vulnerable residents within the county from financial abuse and to help them to be safe, feel safe and confident, and to be able to live independently.

**Friends of Aireville Park, New Play Area, Craven**: £5,024 to purchase of a Climbing Trunk and Balance Triangle for the new play area that is being built over the coming year.

**Sinnington Village Hall, Extension Project, Ryedale**: £5,000 to purchase furnishings and storage materials for the small meeting room / storage room for use by the community groups as part of an overall extension project.

**Wave Project, Surf Therapy, Scarborough**: £9,620 to support the delivery of a 16-week project, which will include four weeks of volunteer recruitment and training and liaising with local professionals; six weeks of session delivery, four weeks of surf club sessions and a further two weeks of post-course evaluation. After the six-week course has finished, four follow-on surf club sessions will be provided for the course participants.

Haxby and Wiggington Youth and Community Association – Oaken Grove Community Centre, Community Ties Youth Provision, York: £1,641 to purchase new equipment, enabling the project to engage with the wider youth community who traditionally don't access centre-based provision. This will be achieved by delivering sessions outside of the centre via a 'tool box' – to uproot services to different areas, in co-ordination with the neighbourhood police team.

Survive – EMDR (Eye movement desensitization and reprocessing) counselling project: £13,269 to enhance the stabilisation and trauma counselling service for adult victims of sexual violence (including childhood sexual abuse and/or exploitation), through a specialist trauma counselling technique called EMDR.

#### 2017/18

Connecting Youth Culture 'One Community' project, North Yorkshire countywide: £11,970 to address diversity issues within targeted local communities and support young people to understand these better through the use of art. The project aims to support the most vulnerable groups within these communities and help them to celebrate difference.

North Yorkshire Police Lifestyle Challenge 2017, Countywide: £2,189 to reduce Anti-Social Behaviour over the holiday period by having the participants involved in a positive venture, to improve relations between the police/partnership agencies and young people and to give young people the opportunity to take an interest in their communities by looking to see what improvements can be made and how they can make like better for the residents.

**Resurrection Bikes New Computer Project, Harrogate**: £1,000 to purchase a new computer for the project whose main aim is to fix up donated bikes and sell them to raise funds for several charities. The project also donate fixed bikes to people in need and unfixed bikes for use in prison training projects.

Harrogate Integrated Offender Management, Gym Memberships, Harrogate and Craven District, Hambleton and Richmondshire: £2,820 to purchase Gym Memberships in the above areas through the local council authorities. If an offender maintains the engagement that is required by Agencies involved, adheres to the conditions of any orders given and remains offence free, then the chance to possess one of the gym passes for a month will be given and regularly reviewed. If any new offences or charges are made against the offender, access to this project will be removed.

Harrogate Integrated Offender Management, None contact boxing and fitness, Harrogate and Craven District: £2,000 to provide none contact boxing classes and fitness sessions for a target group of offenders recently dealt with at court or recently released from prison.

Nesfield Close Neighbourhood Watch, Community Neighbours Against Anti-Social Behaviour, Harrogate: £1,500 to support the installation of protective measures for the street / properties that support the residents to feel safer.

**Pannal Sports Junior Foot Club, Community Hub project, Harrogate**: £3,300 to support the installation of a security alarm that supports crime prevention and improved feelings of safety.

**Bower Street Improvement Group, Harrogate**: £8,760 to reduce anti-social behaviour and crime in the local area, enabling local businesses and residents to feel safer.

**Harrogate Homeless Project, No Second Night Out**: £20,000 to support the longer-term sustainability of No Second Night Out, emergency accommodation project within the Harrogate and surrounding District.

Cliffe Playing Field Association, Playing Field Regneration Project, Selby: £7,690 to support the installation of a new fence and self-closing single pedestrian access gate in the community park that enables the local community to access safe sports, leisure play and recreation.

Alcohol Education Trust, SEND alcohol resource and training, Countywide: £13,785 to support an extension of specialist resources and support to North Yorkshire and York SEN schools, Pupil Referral Units, NYP Youth Officers and mainstream schools to support all children aged 11-18, but in particular, those with special educational needs who may be vulnerable to abuse and alcohol related harm.

**North Yorkshire Police, Little Police Officers, Countywide**: £2,700 to purchase of child-friendly, police officer signs to be placed outside schools across the county. The initiative, derived from Knaresborough NPT, aims to encourage safer parking near school premises, promoting road safety and safer access for all children arriving and leaving school.

**Craven Open Door, Club Room, Craven**: £1,000 to provide a social club for people with learning difficulties of any level.

**Burton in Lonsdale Parish Council, Footpath to recreation ground, Craven**: £2,000 contribution towards the development of a footpath, alongside a carriageway, to the local recreation ground.

**Christ Church Smart Water Treatment, Harrogate**: £227 to apply Smartwater to the parish centre and church roof, supporting crime prevention and preventing damage.

**Swaledale Outdoor Club, Colburn Bridleway Upgrade, Richmondshire**: £2,100 contribution towards resurfacing two sections of bridleway and supporting road safety.

Whitby in Bloom, Cliffe Street Wonderland, Scarborough: £5,862 to support the development of a new community garden, by enabling the purchase and installation of crime prevention equipment.

**Changing Lives Women's Project, Scarborough**: £15,900 to employ a specialist support worker to work closely with other agencies to support and involve women to conduct peer research into the nature and extent of sex work, modern day slavery, trafficking, survival sex and sexual exploitation in Scarborough, to provide greater insight and inform future service delivery.

**Changing Lives Women's Project, York**: £15,900 to employ a specialist support worker to work closely with other agencies to support and involve women to conduct peer research into the nature and extent of sex work, survival sex and sexual exploitation in York, to provide greater insight and inform future service delivery.

#### Reshape (formerly Yorkshire Humberside and Lincolnshire Circles of Support and

**Accountability), Countywide**: £20,000 to educate and empower the community to safeguard itself from sexual Harm by empowering the community through a collaborative approach across victim and perpetrator services.

**North Yorkshire Police Lifestyle Project, Countywide**: £5,000 to reduce ASB and enhance community cohesion over this key time by having the participants involved in a positive venture, to improve relations between the police/partnership agencies and young people.

**DISC Women's Diversion Project, Countywide**: £18,142 to provide the opportunity to develop increased partnership working between DISC, PCC and NYP, to reduce reoffending and protect vulnerable people within the North Yorkshire community.

North Yorkshire County Council Trading Standards, Operation Gauntlet Multi-Agency Safeguarding Team: £12,516 to reduce the harm caused to vulnerable and elderly adults at risk of, and victims of, fraud and financial abuse through pursuing offenders, preventing offending behaviour, and protecting and safeguarding victims.

North Yorkshire Police and National Farmers Union – Quad Tracker project, Craven: £1,000 to reduce the number of thefts and enhance perceptions of safety with an improved response to a targeted group of victims.

Advocacy Alliance – STOP (Safeguarding, Training and Prevention) project, Countywide: £19,206 to empower this group of people to make them aware of mate/hate crime, how to stay safe, who to inform and report concerns to, by having the self-confidence to speak out, reducing the incidents of these types of crime.

North Yorkshire Police, North Yorkshire Search and Rescue Teams, Countywide: £15,000 (£3,000 per Volunteer Search and Rescue Team) to support each team to continue their work, update essential equipment and kit, and provide training to team members.

Newby and Scalby Community Hall Trust, Seen and Safe Project, Scarborough: £2,348 to support the installation of two battery maintained solar flood lights, to greatly enhance lighting and visibility in the car park, to deter crime and anti-social behaviour during the hours of darkness. The project aims to result in greater confidence, reduce fear of crime and greater use of the Hall at night by groups who currently feel at risk from crime in an area they feel is too dark and intimidating.

**Peasholme Charity, 'Next Steps' Rough Sleepers Project, York**: £17,221 to provide intensive support and tenancy coaching for rough sleepers and single homeless people; focusing on the delivery of support to people with multiple complex needs and who are facing barriers within existing housing pathways.

**Stop Hate UK, Signposting and Reporting Training, Countywide**: £4,400 to train a range of Signposting Centres across the county, promoting the importance of hate crime reporting, awareness raising, understanding of hate crime, immediate support and onward referral.

**Parents 4 Parents, Rosie's Rainbow Programme, Richmondshire**: £10,500 to support the development of two Peer Support Groups for parent victims of Domestic Abuse and associated training for volunteer peer supporters.

**North Yorkshire and York Naloxone Kit Schemes**: £29,376 funding total across both areas (£18,360 NY and £11,016 York) to purchase Naloxone take home kits for an initial two year pilot period across North Yorkshire and York. The aim is to encourage vulnerable individuals to engage in structured support and treatment to address their substance misuse as part of the agreed service model, to reduce drug-related deaths.

**Edgehill Community Association – Edgehill Junior Club, Scarborough**: £6,562 to support a pilot junior club for local, targeted children aged between the ages of 8 and 11.

North Yorkshire Black Police Association, Stephen Lawrence 25-year memorial day workshop: £300 to offer an improved response and delivery of service for victims of crime, by supporting the development of a workforce with an excellent understanding of vulnerability in all its forms; increased awareness aims to enhance diverse communities feelings of safety and value.

#### 2018/19

Vehicle Activated Speed Signage, Cononley Community Speedwatch Group, Craven: £2, 149 to reduce the number of vehicles travelling at speed through Cononley.

**Community Hub, The Living Rooms, Hambleton**: £5,000 towards a drop in facility for vulnerable individuals or those with emotional health concerns.

**Activity Room Dividers, Family Life Church (FLC) Thirsk, Hambleton**: £7,408 to provide counselling support to vulnerable pregnant females and a space for local community events.

**Richmond Area Motorcycle Project, Richmondshire**: £5,000 to reduce the amount of road traffic collisions/incidents and anti-social behaviour.

**Colburn Youth Project Targeted Group, Richmondshire**: £2,394 to offer the young people on the course the chance to use the gym at a subsidised rate of £1 per session, giving the young people the opportunity to be engaged in positive activities daily.

**Robert Street Gates, Selby**: £3,350 to reduce significant issues of crime, vandalism, littering and other anti-social behaviour, funding to this project will enhance the safety and security for local residents and businesses.

**Cleveland Mountain Rescue Team, Fence Installation**: £9,460 to support the installation of fencing at the rescue team's base, to prevent crime and improve the security of the Mountain Rescue base, protecting it and its contents from intruders and others who, at present can easily gain access to the site. The provision of fencing will enhance feelings of safety in addition to ensuring an active deterrent to crime and anti-social behaviour.

Scarborough Borough Council, Prevention and Detection of Environmental Crime: £5,000 to support a portable device which can be moved in response to offence locations, enhancing the prevention and detection of environmental crime and enhancing working relationships with key landowners and NYP to support a collaborative approach.

Tadcaster and Rural Community Interest Company, Manor Farm Youth Centre, Skatepark, Selby: £7,889 to support the development and increased use of a mobile skatepark and skate club for young people, providing them with positive, diversionary activities in the local area, a key aim of the Community Fund and reducing their likelihood of engaging in negative behaviour.

**York and Selby Integrated Offender Management Gym Memberships**: £800 to support a long-term, positive change in offending behaviour to a target group of individuals.

**First Light Trust Marching Forward, Countywide**: £2,476 to support the purchase of new equipment for the hub, which veterans, together with the general public, can access seven days a week and meet others, access initial support and receive onward referral as appropriate, reducing feelings of isolation.

Wake-Up Call, North Yorkshire Youth: £17,159 to support the countywide pilot and roll out of Wake up Call; a 4-week course for young people at risk of disengagement, school exclusion and those engaging in low level racist/ political behaviour or hate crime. The course sits in the pre Prevent space focusing on the lower level hate crime agenda, a key priority of North Yorkshire Police's Children and Young People's strategy and North Yorkshire Youth Commission.

**Bradley Parish Councils, Traffic Island, Craven**: £3,000 as part of a wider road safety project, funding will support safety improvements to a dangerous road junction, with risk of traffic accidents reported through local consultation as residents greatest safety concern.

**Sutton Bank Variable Management Signs, Hambleton**: £5,000 to support the installation of Variable Management Signs connected to sensors in the road on Sutton Bank, to provide fast and up to date road traffic information to approaching vehicles when blockages occur.

**Eggborough Village Hall, Security Provision, Selby**: £1,880 to support the improvement of security measures at the village hall, through anti-climb paint and anti-climb deterrent

Inspiring Healthy Lifestyles, Creating Well-rounded young people, Selby: £11,400 to stop the cyclical effect of ASB within sibling groups and target specific individuals to promote positive behaviour change and create well-rounded young people. The project will work with fifteen groups in key primary schools identified through existing statistics, partnerships with teachers and the Safer Selby Hub, ensuring those most in need benefit from the provision.

Men's Lunch Club, The Hut, York: £4,160 to support expansion of the Men's Lunch Club; an initiative that operates on a continuous, weekly basis providing opportunity for vulnerable individuals to meet in a safe, confidential, non-judgemental and supportive environment. MLC aims to sustain a free service which adopts an open-door policy, encouraging involvement from vulnerable male adults.

**Kyra ROSE (Reaching Out, Supporting and Empowering) project, York**: £9,052.00 to support an improved response and reduce harm to people at greater risk, this new project is aimed at increasing the participation of young, isolated women aged 18-27 in Kyra Women's Project. The project will adopt a diversionary, preventative and supportive approach, working in partnership with other key services.

Wigginton Sports and Playing Field Association (WSPFA) Community Pavilion Project, York: £3,730.00 to support the purchase of additional security and target hardening measures, to ensure a pro-active approach to building security and the prevention of crime and anti-social behaviour.

#### 2019/20

**Kick Off@3, North Yorkshire Police**: £902 Police Property funding to help bring a range of communities and different backgrounds together though sport. Whilst doing this it reinforces a positive image of local policing, supports young people and police relationships and collaboration between two other local forces and Durham University.

Actions have Consequences Educational Road Safety Presentation, Multi-agency, Countywide: £1,000.00 to support the delivery and countywide roll out of 'Actions have consequences'; a one hour long, short film and live speaker performance. Targeted at young people aged 15 upwards, the session aims to promote safety, challenge young driver behaviour and keep vulnerable users safe on the roads.

#### Appendix 2 - Community Safety Services Fund grants

#### 2013/14

- Drugs Intervention Programme in North Yorkshire and the City of York: £177,533
- Hambleton and Richmondshire Community Safety Partnership: £55,175
- Scarborough Community Safety Partnership: £64,274
- Ryedale Community Safety Partnership: £20,445
- Craven Community Safety Partnership: £22.712
- Harrogate Community Safety Partnership: £60,386
- Selby Community Safety Partnership: £34,818
- York Community Safety Partnership: £124,184
- Youth Crime and Substance Misuse funding in North Yorkshire and the City of York: £84,905

#### 2014/15 and 2015/16

#### Safer York Partnership

The total funding available to the Safer York Partnership for the 18 months from 1 October 2014 to 31 March 2016 will be:

£27,355	Protecting Vulnerable People: Domestic Violence
£37,000	Reducing Alcohol-related Harm
£41,000	Reducing Victims of anti-social behaviour
£34,000	Reducing Victims of Crime
+ £15,484	Reactive Pot funding
= £154,839	Project Delivery Subtotal
+£ 17,204	10% Payment by Result
= £172,043	TOTAL

#### **North Yorkshire Community Safety Partnership**

The total funding available to North Yorkshire Community Safety Partnership for the 18 months from 1 October 2014 to 31 March 2016 will be:

£324,768	Project Based Delivery
+£ 36,085	Reactive Pot funding
= £360,853	Project Delivery Subtotal
+£ 40,095	10% Payment by Result
= £400,948	TOTAL

#### 2014/15 funding:

North Yorkshire Community Safety Partnership	Craven District Council	Hambleton District Council	Harrogate Bor ough Council	Richmondshire District Council
Multi-Agency Problem Solving:	£22,186	£38,612	£49,385	£19,973
Alcohol, Substance Misuse and Night Time Economy:	_	_	£30,004	_
Prevention, Engagement and Reassurance:	£1,000	£4,000	_	£2,700
Making Couples Safe:	_	_	_	_
Reactive Funding Pot:	£2,650	£4,870	£9,072	£2,591
Total Project Delivery per District:	£23,186	£42,612	£79,389	£22,673

#### 2015/16 funding:

North Yorkshire Community Safety Partnership	Craven District Council	Hambleton District Council	Harrogate Bor ough Council	Richmondshire District Council
Multi-Agency Problem Solving:	£19,973	£20,001	£50,753	£32,202
Alcohol, Substance Misuse and Night Time Economy:	_	-	£32,775	£5,146
Prevention, Engagement and Reassurance:	£2,700	_	£1,884	£5,146
Making Couples Safe:	_		£8,989	_
Reactive Funding Pot:	£2,591	£2,286	£9,761	£4,856
Total Project Delivery per District:	£22,673	£20,001	£94,401	£42,494

#### North Yorkshire Community Safety Partnership Grand Totals:

• Multi-Agency Problem Solving: £233,112

• Alcohol, Substance Misuse and Night Time Economy: £67,925

• Prevention, Engagement and Reassurance: £14,730

Making Couples Safe: £8,989
Reactive Funding Pot: £36,085
Total Project Delivery: £360,841

#### Crime and Disorder Grants for 2014/15

- Drugs Intervention Programme in North Yorkshire and the City of York: £117,916
- Hambleton Community Safety Partnership: £17,099
- Richmondshire Community Safety Partnership: £10,488
- Scarborough Community Safety Partnership: £32,137
- Ryedale Community Safety Partnership: £10,222
- Craven Community Safety Partnership: £11,356
- Harrogate Community Safety Partnership: £30,193
- Selby Community Safety Partnership: £17,409
- York Community Safety Partnership: £62,092
- Youth Crime and Substance Misuse funding in North Yorkshire and the City of York: £187,258

#### 2016/17

Knaresborough Community Centre Management Committee – STARC Project: £6,370 to promote the Knaresborough Community Centre as a focal point that provides information and activities that helps people avoid falling into crime or anti-social behaviour.

**Northallerton Street Angels**: £4,480 to support 40 volunteers from the local churches and the wider community, coordinated by the New Life Baptist Church, who go out into the town on a Friday and Saturday night between 9pm-2am to offer help to anyone who may be vulnerable.

**The Clock – Discovery Programme**: £6,507 to provide a range of programmes including activities, learning opportunities and support to help people reach their full potential. It provides tailored packages to support young people at a critical time in their lives, as they make the difficult transition into adulthood.

**North Yorkshire Fire and Rescue Service – Life Scheme**: £20,000 to run five-day courses for young people aged 12 to 19 as a way to encourage them to adopt new values, learn about the consequences of anti-social behaviour and work co-operatively with others.

**Scarborough Safe Haven**: £9,900 to protect vulnerable people who are frightened or have been assaulted at night, offering them a safe place as well as acting as a resource to the emergency services.

**YMCA Richmond – Be Safe Be Sound Project**: £9,334 to help vulnerable and disadvantaged people achieve their potential by providing supported housing and by engaging young people in positive activities so they have the confidence and skills to participate fully in society.

**Thirsk, Sowerby & District Care Association – Catalyst Women's Support Service**: £4,293 to deliver the Catalyst Service which provides one to one support to women who are at risk of becoming involved in crime, victims of crime including sexual abuse, domestic violence, or who are ex-offenders, for five years.

York Mind AScK (Affirmation, Self-compassion and Knowledge) project: £9,016 to deliver bespoke mental health and behavioural awareness workshops in York and Selby, to victims of crime, or those at risk of becoming victims of crime, due to mental ill-health and individuals who are at risk of offending or re-offending.

Street Angels Scarborough: £9,999 to support vulnerable people to be safe on the streets of Scarborough on Friday and Saturday nights, by being a valued and welcome presence to prevent situations from escalating.

#### 2017/18

**Scarborough, Whitby and Ryedale MIND Changing Mindsets project**: £9,340 to deliver two emotional health programmes of tailored training in Scarborough to individuals who are at risk of offending/reoffending and individuals at risk of becoming a victim/repeat victimisation.

**Major Incident Response Team (MIRT)**: £8,510 for the delivery of training/accrediting two x MIRT Members to run regular in-house, successful Mental Health First Aid (MHFA) courses for all existing and future volunteers within the team.

Harrogate Homeless Project SAFE (Service for Adults Facing Exclusion): £10,000 CSSF awarded and £10,000 mental health funding to provide innovative ways of working to the most marginalised, hardest to reach, vulnerable individuals experiencing severe and multiple disadvantage in the Harrogate and Rural surrounding District. SAFE will offer an intensive, open ended service to vulnerable individuals experiencing severe, multiple complex needs including enduring mental health, crisis, personal trauma, criminal justice involvement (victims and perpetrators), street culture activities, substance use, entrenched homelessness and multiple exclusions from services.

Harrogate Homeless Project Streetlight Psychotherapy Service: £2,000 mental health funding to support the provision of talking therapies to vulnerable homeless people in the District with very complex needs, who are unable to access support from existing counselling / talking therapy services.

York Youth Offending Team (YOT) and Remedi Restorative Thinking and Being Restorative with Families programmes: £5,100 to support a greater victim-led, restorative approach within York YOT and wider support services, via the provision of Remedi's Restorative Thinking and Being Restorative with Families Programmes.

**Scarborough Community Angels, Street Angels and Safe Haven projects**: £18,541 to promote wellbeing, community cohesion, responsibility and reconciliation, with the aim of preventing potential problems and people becoming victims.

Scarborough Survivors Alternative Place of Safety: £14,960 CSSF and £15,000 Mental Health funding for the pilot set up and delivery of an Alternative Place of Safety and Crisis Café, to offer a safe sanctuary environment for people in times of crisis/distress within a homely environment. The service will provide a holistic, non-judgemental, empathic and respect intervention for those people at the time of need. Scarborough Survivors will provide a safe place where visitors/clients can utilise their own experiences to assist themselves and others through the sharing of problems, alternatives and solutions.

North Yorkshire Fire and Rescue LIFE (Local Intervention Fire Education) project: £21,000 for delivery of 7 targeted courses across North Yorkshire and York during 2018.

#### 2018/19

**Youth Justice Services SAVRY Training**: £2,920 to work with young people aged 10-17 to prevent offending and anti-social behaviour, and support the rehabilitation of children and young people who offend, protecting victims and community from further harm.

**RFEA- The Forces Employment Charity, Project Nova**: £10,000 to enable RFEA to continue delivering Project Nova in North Yorkshire, whilst expanding its reach and enhancing collaborative working. This will be achieved by working with referrals from both the Community Rehabilitation Company and National Probation Service client groups, as well as building strong links with North Yorkshire Police Force to refer veterans during their criminal justice journey to support a diversionary approach.

#### Reshape (formerly Yorkshire Humberside and Lincolnshire Circles of Support and

**Accountability)**: £20,038 to support a new Volunteer Coordinator to recruit, train and mentor volunteers to be integrally involved in North Yorkshire's first sexual harm prevention hub. The hub will be a partnership project where the community continues to be the change makers, to increase awareness and understanding of sexual harm and support agencies in ensuring some of the most vulnerable individuals in society are protected from harm.

Youth Justice Services Psychologically Informed Practice: £20,000 to support a 2-year project, embedding a Clinical Psychologist in front-line YJS service teams in North Yorkshire and City of Yorl. These teams have a combined annual caseload of over 500 young people, most of whom are multiply-disadvantaged and likely to have trauma, abuse or neglect experiences.

**Youth Justice Services Speech and Language Therapy**: £20,000 to support a two year project, ensuring all young people working with Youth Justice Services across North Yorkshire and York receive a specialist SLCN assessment and appropriate support or intervention to reduce their likelihood of (re)-offending.



# Overview of OPFCC Commissioned Services

Report to the Police and Crime Panel 26th September 2019

# Content







	Page
Overview	3
Engaging Communities to Keep them Safe	8
Working with Vulnerable People	12
Services for Victims of Crime	19
Working with Perpetrators	28



### Overview





The PFCC's Commissioning and Partnership function administers £4,058k of spending, which includes ring-fenced national grant funding and locally allocated spend. Of this, £3,431k are contributing to services provided by third parties with the remaining budget funding in-house services, commissioning and contract management activity. Wherever possible we work collaboratively with our local Criminal Justice partners, pooling funding and co-commissioning services to maximise our impact on individuals and local communities.

The portfolio of services is closely aligned to the priorities set out in the North Yorkshire Police & Crime Plan, with a particular focus on the prevention of crime and supporting the vulnerable:

- Our Prevention activity is centred around local communities. We make funding available to local District and Parish Councils to undertake target
  hardening activity and enable communities to access funds to prevent crime and reduce re-offending through the Community Fund and Community Safety
  Services Fund. In addition, we work with the Youth Commission to give young people a voice in the Criminal Justice system and influence service design
  and spending decisions
- We work with health partners and local authorities to ensure that targeted interventions are available to support vulnerable people. These include
  contributions to substance misuse services and longer-term support for individuals with complex needs, including the soon to be opened Women's
  Wellness Centre in York, which will take a whole-system approach to supporting vulnerable women. We are also enhancing the mental health crisis
  support available to our local policing teams through integrated provision in the Force Control Room and in York and Scarborough.
- Our In-House Supporting Victims Team assess the support needs of victims of crime and refers on to specialist advisory services in line with the Victim's Code. We also co-commission specialist support for victims of sexual and domestic abuse, provide community based counselling services to help victims overcome the impact of crime, and offer victims the opportunity to engage with perpetrators through Restorative Justice.
- Since 2016, we have been working with regional and national initiatives to develop the evidence base for new and innovative initiatives that seek to break the cycle of re-offending. The Domestic Abuse A Whole System's Approach (DAWSA) project supports victims of DA throughout the Criminal Justice process and takes a multi-agency approach to dealing with perpetrators, so that a lasting impact can be achieved. We also worked with the CRC on a pilot to electronically tag and monitor enforced alcohol abstinence, so that alcohol-induced re-offending can be addressed during a period of sobriety.

The following report provides further details on each of these services.

# Engaging Communities to Keep them Safe





4



Target Hardening

Enables the District and Borough authorities of North Yorkshire and York to react to emerging local community safety needs and demands for target hardening services, respond to emerging local community safety concerns or immediate crime and ASB reduction requirements and conduct planned targeted communications and social marketing interventions. Funding is allocated based on need and demand in each area.

Community Fund

The North Yorkshire PFCC's Community Fund is an annual, openly competed pot of funding specifically aimed at local organisations, groups or individuals who require financial support to test out new and innovative community safety projects. Grants of up to £20,000 are available for North Yorkshire and City of York based projects which contribute towards the 'feel safe, be safe' aim.

Community
Safety Services
Fund

The Community Safety Services Fund is available to allow local Community Safety Partnerships (Safer York Partnership or North Yorkshire Community Safety Partnership) to support any local community group or organisation to address local crime and reduce reoffending.

Youth Commission

The Youth Commission enables young people aged 14-25 to inform and advise North Yorkshire PFCC and North Yorkshire Police on police and crime issues and priorities identified by young people themselves. Provided by Leaders Unlocked, young people (often from under-represented groups) undertake peer research and work on a range of campaigns, alongside NYP, with the aim of influencing decisions in the way services are designed and delivered.







# Working with Vulnerable People

York Women's Centre

The Commissioner is in the process of opening a new centre located at Union Terrace, York, providing a welcoming environment for vulnerable women who may be at risk of becoming perpetrators (or victims) of crime. Changing Lives will work with partner organisations to offer early holistic support so that women can address the issues that may lead on to offending behaviour.

Together York Pathways

Supports a small cohort of individuals coming into regular contact with emergency services with the aim of improving the collective response to individuals experiencing distress. The provider works with individuals to access the most appropriate service for their needs through understanding reasons why they do not engage with community support, what the barriers are and liaising with partners to share learning.

Mental Health Street Triage A co-commissioned service to manage police incidents where mental health is thought to be a presenting concern, aiming to reduce stress and trauma to individuals and providing accelerated access to crisis teams where appropriate. This includes county-wide telephone triage support to the Force Control Room through health professionals and Street Triage across Scarborough, Whitby & Ryedale (SWR) and York.

**Substance Misuse Services** 

The OPFCC contributes financially to specialist services commissioned by local authority partners to enable individuals with problematic drug and / or alcohol use to become drug free of their addition. The ultimate aim of those experience addiction is to become abstinent from drugs and / or alcohol with an emphasis on reduced re/offending.

Vulnerable
Young People
and their families

The Children's Society engages and supports those children and young people who are identified as vulnerable and/or being exploited including through Child Sexual Exploitation ("CSE"), Child Criminal Exploitation ("CCE") and those that are repeatedly reported missing.

Parents Against Child Exploitation (PACE) provides support to parents and/or guardians of children who are identified as vulnerable and/or being exploited by perpetrators external to the family.



# Support for Victims of Crime





#### **Supporting Victims Team**

In-house referral and assessment hub for North Yorkshire, providing immediate emotional / practical support for victims of crime over the phone and onward referral to specialist support services where appropriate. The service is available for all Victims of Crime resident in North Yorkshire regardless of age.

Independent Reporting Centre for Hate Crime in North Yorkshire.

Referrals are received via police, other agencies or through self-referrals and support is not dependent on a police recorded crime.

General Crime

#### Independent Victim Advisor Service (IVA)

In-depth initial assessment of need supported by bespoke cope and recovery plan to provide victims with face to face emotional / practical / advocacy support in the community.

Domestic Abuse

### Domestic Abuse Victims Community-based Support Services

In-depth initial assessment of need and ongoing case management service available to any victim or survivor of DA. The service is co-commissioned with local authority partners and delivers integrated support to ensure lasting impact on a victim's lives.

Sexual Abuse

# Adult Sexual Assault Referral Centre Service (SARC) and Child Sexual Abuse Assessment Service (CSAAS)

Crisis support and forensic medical services.

#### Independent Sexual Violence Advisor (ISVA) Service

All age case management service available to any victim of all forms of sexual abuse, including historic child sexual abuse, regardless of whether they have reported to the police.

Counselling

Provides support to victims of crime to cope with the immediate impacts of crime and recover from the harm experienced.

#### **Restorative Justice**

The service offers victims the chance to explain the real impact of the crime to their offenders, giving victims a stronger voice in the CJ System. RJ holds offenders to account for what they have done and helps them to take responsibility and make amends.



# Working with Perpetrators





**DAWSA** 

The project was initiated in 2016 to deliver Domestic Abuse – A Whole System Approach, encompassing three themes to bring key partner agencies together to deliver lasting change. Activities delivered in North Yorkshire included the implementation of the MATAC approach to managing offenders, and safeguarding of DA victims and their families through the family courts.

Alcohol Abstinence Monitoring Led by HLNY CRC, the project provides electronic tagging which monitors enforced periods of sobriety remotely, giving an opportunity to better address the issues of alcohol related offending and reoffending, particularly in cases of violence, including domestic violence. Rehabilitative interventions are delivered alongside an AAMR to address issues related to attitude, thinking and behaviour.

Domestic
Abuse
Perpetrator
Programmes

Foundation UK works with low risk perpetrators of domestic abuse aged 16+ years old who voluntarily engage with support to challenge and address their abusive behaviours.

IDAS supports young perpetrators of domestic abuse aged 10 to 16 years old who are displaying abusive behaviours towards family members and / or within their own intimate relationships. This early intervention can help to address issues before they escalate or become an ingrained pattern of behaviour.







# Engaging Communities to Keep them Safe







# Community Fund

Launched in May 2013, the Commissioner's Community Fund was set up specifically to support local organisations, groups or individuals who need access to funding to develop the evidence base for new and innovative community safety schemes:

- Funding is only available for new projects led by people based or operating solely or mainly within North Yorkshire and the City of York.
- Monies between £500 up to £20,000 can be awarded for specific projects that support communities within North Yorkshire to "Be Safe and Feel Safe", including:
  - Diversionary activities for children and young people
  - Promoting safety and reducing the fear of crime and anti-social behaviour
  - Support for victims
  - Improving community cohesion
  - Preventing crime and anti-social behaviour
- Supporting the purchase of specific pieces of equipment in key community locations
- Over £1million has awarded since the fund's inception. Project examples can be found on https://www.northyorkshire-pfcc.gov.uk/for-you/fund/community-fund-projects-2018-19/

The Community Fund now incorporates the Police Property Fund. Each year, NYP seize property as part of criminal investigations or confiscate property by order of court. Where property remains unclaimed, the Police (Disposal of Property) Regulations 1975 enable auctioning and raise funds for community and voluntary initiatives in North Yorkshire – particularly projects which have a positive impact on reducing crime and disorder at a local level.

FY19/20 budget of £250,000 plus an additional £25,000 from Police Property Fund

FY17/18 - £177k awarded to 24 projects

FY18/19 - £103k awarded to 19 projects

FY19/20 Q1 £51,220 awarded to 6 projects



# Community Safety Services Fund





- The Community Safety Services Fund is available to any local community group or organisation in North Yorkshire or City of York. The proposed project must benefit North Yorkshire communities directly and be supported by the appropriate Community Safety Partnership (Safer York Partnership or North Yorkshire Community Safety Partnership).
- Projects / initiatives must support a pro-active, sustainable, outcomes focused approach to diversion and early
  intervention, addressing (re)-offending, (re)-victimisation and Community Safety priorities, using one of the following
  service delivery models:
  - Community Based Volunteer Service
  - Targeted Prevention and Early Intervention Services (Diversionary / Positive Activities)
  - Targeted Early Intervention Emotional Health projects
- Project examples can be found on <a href="https://www.northyorkshire-pfcc.gov.uk/for-you/partnership/non-commissioned-community-safety-services/community-safety-services-fund-2018-19/">https://www.northyorkshire-pfcc.gov.uk/for-you/partnership/non-commissioned-community-safety-services/community-safety-services-fund-2018-19/</a>
- A panel that includes representatives from each Community Safety Partnership reviews all applications.
- The maximum amount available for each application to this fund is £20,000.

FY19/20 budget of £145,000.00

FY17/18 - £100k awarded to eight projects

FY18/19 - £145k awarded to seven projects

FY19/20 - Q1 £36,784 awarded to two projects

# District Level Target Hardening and Strategic Partnerships Communications







In addition to working closely with the Community Safety Partnerships, the Commissioner provides grant funding to support community safety issues:

- District level Target Hardening, Communications and Marketing funding enables responsible authorities to react to
  emerging local community safety needs and demands for target hardening services, respond to emerging local
  community safety concerns or immediate crime and ASB reduction requirements and conduct communications and
  social marketing interventions.
- Strategic Partnerships Communications and Marketing enables the responsible strategic Community Safety
  Partnerships (CSPs) to conduct planned, targeted, activities and interventions, including communications and social
  marketing, that align to CSP strategic priorities.
- Annual consultation undertaken with Community Safety Hubs, Community Safety Partnerships to ensure existing and changing need and demand considered in funding intentions.

#### Activities and outputs include:

- Range of multi-agency work linked to Public Space Protection Orders;
- Multi-agency patrols to reduce youth ASB and / or drug concerns;
- Prevent and Mental health first aid training;
- Resources to enhance security measure for vulnerable members of communities;
- Safeguarding resources, training and communications for taxi drivers;
- Resources to support diversionary activities for young people;
- Joint raising awareness work with local Youth Commission.

FY19/20 budget of £20,996







# Working with Vulnerable People

# North Yorkshire Police, Fire & Crime Commissioner





### York Women's Centre

Vulnerable women with multiple and complex needs often face barriers to addressing issues that could lead on to offending behaviour. Individuals may require support to deal with mental health, substance misuse, or domestic abuse, and may have experienced trauma or have had contact with the Criminal Justice System and / or the police. These needs give rise to specific support requirements, which are not currently addressed holistically through existing statutory service partners.

In January 2019, the Commissioner was successful with a capital grant application to the MOJ's Female Offender Community Investment Fund. The Commissioner had put forward proposals for a specialist Women's Centre to support vulnerable women residing in the City of York to provide early, targeted support to female offenders or those at risk of offending.

The capital grant has been used to refurbish a property which the Commissioner is leasing from the NHS for a period of ten years. The building has been transformed to create a homely, safe, pleasant, women-only environment. The Centre has a shower, kitchen and laundry facilities and a one-to-one room, a number of group work rooms and has facilities for a crèche.

Ongoing revenue funding has been made available from the Commissioner's budget and in September 2019, the Commissioner appointed a service provider to carry out the day to day management of the Centre. Changing Lives were awarded the contract following a public tender and the service will go live on the 30<sup>th</sup> September 2019.

The women accessing the wellness centre will not have to be in a crisis situation and will not have to meet a threshold to be offered support. It is envisaged that the Women's Wellness Centre will improve engagement with women who would be more likely to disengage from other support by offering a safe and secure environgment to address not just the issue they present with, but also other less apparent issues and improve health and wellbeing in a sustainable way.

FY19/20 budget £400k MOJ Capital grant

£65K p/a ongoing contract value



### Together York Pathways





York Pathways was established in 2015, funded by Lankelly Chase Foundation which specialise in systems change and complex needs, with contributions from the Vale of York CCG, City of York Council and NYP. These and other critical health and social care partners identified the need for this collaboration due to an escalation of incidence of self-harm and suicides which triggered Together's partnership with NYP.

Private and partner funding was withdrawn in March 2018 and the Commissioner committed to continuing the provision with a focus on those individuals which were placing demand on NYP.

The overall aim of the service is to improve the collective response to excluded individuals experiencing mental distress coming into contact with NYP, with a clear overriding objective throughout to strengthen and improve existing partnership working arrangements and inter-partnership communication. Providing a single point of contact and case management service which offers consistent, accurate and timely support, advice and onward referral to other appropriate support services as appropriate. The service will help vulnerable individuals to access the appropriate support within the community to build their confidence and self-esteem.

Initial evaluation of the project showed reduction in demand for emergency services with improved wellbeing for service users, however, numbers remain small with limited evidence to support sustained demand reduction post closure. The Commissioner extended delivery for 6 months at the end of 2019 to support the provider to align funding to current delivery levels and set key performance indicators to better monitor outcomes achieved and evidence the sustainable impact of the project beyond the period during which support is provided.

FY19/20 budget £141,872

FY18/19 Actively worked with and supported 44 individuals.

> FY19/20 11 new referrals







### Mental Health Street Triage

Mental Health Street Triage aims to ensure people who have mental ill health and other vulnerabilities can be triaged by a MH professional and given targeted help when they come into contact with the police. The Street Triage element involves MH professionals working alongside police officers and staff on the ground to address incidents where police believe individuals need immediate MH / Crisis support.

The primary aims of the MH Triage was to reduce use of Section136, reduce use of police resources devoted to dealing with MH incidences and to improve the speed and appropriateness of assessment, care and treatment provided to individuals in mental health crisis, including referral into other services and follow up care.

Scarborough, Whitby and Ryedale formed one of four Street Triage Pilot areas funded by the Department of Health and backed by the Home Office in 2013. Tees, Esk and Wear Valley NHS Foundation Trust (TEWV) led the pilot delivery as the NHS CCG commissioned provider of Mental Health services across North Yorkshire and York. Following the conclusion of the pilot in March 2015, local CCG's were asked to assess viability of the provision and, following a favourable conclusion, continuation was co-commissioned between the CCG, PCC and TEWV as a funding body. York CCG agreed to deliver Street Triage across the City of York as part of their bulk Crisis Funding rather than as a separate commissioned offer. In order to offer parity across NY, the PCC funded the FCR Triage and a Clinical Lead to oversee the FCR and York Street Triage provision.

The OPFCC are currently working closely with the CCG and TEWV as a provider to better understand policing outcomes and value for money and assess the impact for individuals accessing the support.

FY 19/20 budget £311,127 (significant additional funding is provided by TEWV and CCGs)

#### FY18/19

SWR ST = 766 Referrals (This includes follow up support) York ST = 89 Referrals FCR = 2,517 Referrals



### Substance Misuse Services





Substance misuse provision across North Yorkshire and York is commissioned by Pubic Health, with two contracts extending the boundaries of North Yorkshire (via North Yorkshire County Council - NYCC) and York (via the City of York Council - CoY). There is no statutory obligation for Public Health to fund specific Criminal Justice interventions such as DRR's / DRR's / ATRs although these continue to be offered to differing degrees across the county. The Commissioner makes a contribution towards the wider delivery of the substance misuse provision, commissioned by Public Health across the county to support pathways into treatment for those coming through the criminal justice setting, with the aim of reducing re/offending and improving access to treatment for those who have problematic drug and / or alcohol use linked to their offending behaviour.

Those entering specialist treatment through a criminal justice pathways will receive the same level, type and quality of service offer as any other resident would expect when entering treatment. The Commissioner has funded additional elements to enhance the criminal justice pathways with a clear objective for providers to strengthen and improve existing partnership working arrangements to better identify and support those coming into contact or at risk of coming into contact with the CJS because of their drug and / or alcohol misuse. The Providers offer a full range of interventions within the CJS, aiming for flexibility of provision through the integration of CJS services into Treatment Services.

FY19/20 Budget

NYCC = £159,412.00 pa

CoY = £76,421.00 pa

TOTAL Contribution across NYCC and CoY = £235,833 pa

#### FY18/19

NYH = 325 referral via CJS route (Of which DARS = 109)

Changing Lives = 179 referrals via CJS route (Of which DARS = 120)







### Support for Vulnerable Young People

Following an open market tender, the Commissioner has re-appointed The Children's Society to work with those children and young people who are identified as vulnerable and/or being exploited through Child Sexual Exploitation ("CSE") and Child Criminal Exploitation ("CCE") and those that are repeatedly reported missing. The new contract went live on July 1st 2019.

The service is called 'Hand in Hand' and provides a single point of contact ("SPOC") Case Management service which offers consistent, accurate and timely support, advice and signposting to other support services where appropriate.

The objective of the Service is to support children and young people to develop the ability to:

- recognise themselves as vulnerable and/or exploited;
- increase their resilience to a range of vulnerability and risk factors; and
- make informed choices to lower their risk and/or prevent escalation.

This is done through a range of methods including triage and early intervention support, intensive longer term support and facilitated group work.

FY19/20 budget £200,000

FY18/19 – 77 young people were referred. 48 open cases, 41 closed cases

# Support for Families of Vulnerable Young People







The overall aim of the Service is to engage with parents and/or guardians of children who are identified as vulnerable and/or being exploited by perpetrators external to the family, including Child Sexual Exploitation (CSE), Child Criminal Exploitation ("CCE") and those that are repeatedly reported missing. Parents Against Child Exploitation (PACE) were awarded the contract following an open tender process and the service went live on the 1st July 2019.

The service provides one to one support for parents and guardians whose children were being sexually exploited through a dedicated Parent Liaison Officer (PLO), which offers consistent, accurate and timely support, advice and signposting them to other appropriate support services where appropriate. The objective of the Service is to maximise the ability of all parties involved in a child's life, including their families, statutory and voluntary agencies to safeguard that child.

PACE have now began to strengthen relationships with partners, which has resulted in an increase in referrals. The PLO is now looking to start some group work with schools and also for lower risk young people.

FY19/20 Budget £30,000

FY 18/19 – 21 new referrals

FY 19/20 Q1 – 12 new referrals







# Supporting Victims of Crime







# Supporting Victims of Crime

The Supporting Victims team is an in-house team of victim care co-ordinators, who provide immediate emotional and practical support under the Victim's Code of Practice. The team operates from Monday to Friday and is based at Athena House. It receives daily referrals from police systems and reviews this information to prioritise victims for contact using Enhanced Entitlement criteria (most serious crime, persistently targeted, vulnerable or intimidated, children and young people) and personal judgement.

Victims are contacted via phone or letter, depending on the nature and severity of the crime. The team perform an initial assessment of support needs and onward referral to a specialist support service for face to face support in the community where a more in-depth assessment takes place and a bespoke cope and recovery plan is created which follows the victim through to conclusion of support, exit review and onward signposting where necessary.

The supporting victims service was brought in-house in 2016. This followed independent contract reviews and ongoing management of Victim Support, who were the sole nationally provider of services until March 2015.

During 2019, the in-house team have been operating with significantly reduced staffing levels as vacancies were held for potential alternative re-deployment of staff facing redundancy through T2020. Following increased crime and further resignations over the summer, this led to a backlog of victims of lower risk crimes who were not contacted in a timely manner. This situation was addressed through secondments from staff of other functions, including the Commissioner's policy team, and urgent recruitment into the team. The team has been fully staffed since September 2019 and we have commissioned a review of the referral process for victims of standard risk domestic abuse crimes to ensure support can be accessed as quickly and efficiently as possible.

Victims of Fraud are referred to the Supporting Victims team through Action Fraud, a national helpline. There are significant concerns whether victims of fraud are receiving sufficient support as these referrals are often delayed and details omitted. In addition, victims of fraud are often elderly or isolated individuals who are reluctant to engage with services following an incident of fraud. This service is therefore under ongoing review and further development activity is required.

We are also reviewing whether a more bespoke offer of support should be made available for victims of Modern Slavery and Trafficking, Stalking and Harrassment, Young Victims and Rural Crime.

Referrals FY15/16 = 22,789; FY16/17 = 23,125; FY17/18 = 26,484 FY18/19 = 29,002



# Supporting Victims of Domestic Abuse





In 2016, North Yorkshire and York created nationally leading joint commissioning arrangements for domestic abuse services. The Joint Commissioning Group is chaired by a OPFCC Commissioning & Partnerships Manager and includes representatives from North Yorkshire Police Safeguarding Unit; National Probation Services; and Community Safety, Public Health, Adults Services, Youth Offending/Justice and Children and Families Services within North Yorkshire County Council and City of York Council. A Collaborative Commissioning Agreement between the commissioners was entered into in August 2018. These joint arrangements have facilitated the joint commissioning of all victims and perpetrator services using existing commissioning budgets and funding streams as informed by a holistic Joint Needs & Demand Assessment to create a more sustainable, multi-agency approach through pooled budgets and shared outcomes. A new service was procured with the OPFCC acting as lead commissioner, which commenced from 1st March 2019.

The service provides all victims and survivors of domestic abuse regardless of gender or sexual orientation with the following support:

- Triage, early intervention and immediate advice, support and safety planning through a Central Referral Hub staffed by 5.5 FTE Hub workers plus 0.5FTE Hub Manager;
- Medium to long-term 1 to 1 emotional and practical support, including support through any police investigation and/or court proceedings through 12FTE IDVA trained DA Practitioners plus 3.4FTE Lead DAPs;
- Target Hardening where necessary to help victims remain safely within their own homes; and
- Supported group work and peer support networks to support long-term recovery and assist survivors to move on from abusive relationships.

This service is a significant enhancement on the prior service offer, which faced growing capacity pressures as a result of a significant uplift in DA referrals. Since July 2016, an Early Intervention Domestic Abuse had been delivered by NYP and IDAS, who were working together to provide a dedicated (IDVA trained) worker for the City of York to identify cases suitable for early intervention and prevention, and deliver appropriate support through joint visits. Additional funding was allocated into this contract to employ an additional 2 FTE IDVAs to work with all standard risk victims referred into the service by North Yorkshire Police.

#### Budget

FY 19/20 = £375,494 (total service £476,625 Of which £101,131 CYC)

FY 20/21 = £400,969 PFCC (total service £748,942 Of which £107,992 CYC + £239,981 NYCC)

Referrals

FY18/19 (11months) = 1,715 (363 EI + 1,352 IDVA)



# DAWSA Project





From 2016 – 2019 North Yorkshire Police were part of The Home Office funded 'Domestic Abuse: A Whole Systems Approach' (DAWSA) project and received a total of £985,173 grant funding across all themes and years. DAWSA was developed by Northumbria OPCC and Northumbria Police along with partners in the OPFCC and police in Cleveland, Durham, Humberside, North Yorkshire and West Yorkshire. DAWSA is an innovative and ambitious programme with the aim of transforming domestic abuse services by giving Police, partner agencies and victims the ability to truly deliver lasting change. The project injected resource into local systems to enable them to explore and deliver innovative approaches with the aim of improving responses to domestic abuse, and therefore, the experiences and outcomes of victims. The DAWSA project was divided into three themes and NYP implemented activities under each theme. These include:

MATAC – A multi-agency tasking and coordination group established to tackle the most harmful and serial domestic abuse perpetrators. MATAC uses the RFGV analytical process which entails use of data analysis relating to how recently the perpetrator's offending has occurred, the frequency of that offending, the gravity of the offending and the number of different victims the perpetrator has offended against. The RFG The process is designed to identify serial perpetrators who historically have not been highlighted through other risk or harm assessment processes. The overall aim is to change offender behaviour, reduce re offending and prevent harm to victims therefore different methods will be employed for each perpetrator depending on the individual. This includes education, prevention, diversion, disruption and enforcement tactics.

**Domestic Abuse Scrutiny Panel** – Established in July 2018 to review and improve both the investigation of domestic abuse and the support and safeguarding of domestic abuse victims. The intention of the panel process is to provide transparency and accountability and to increase public understanding, confidence and trust in how NYP investigate domestic abuse and work with partners to support victims and address the behaviour of perpetrators. The panel also identifies and promotes strengths and good practice in current police approach and investigations. The panel sits quarterly and has been embedded as business as usual for the OPFCC.

Child & Family Court Work – This area of DAWSA looked to improve the safeguard ng and welfare of domestic abuse victims and their children involved with family court proceedings. A Child and Family Court Liaison Worker was appointed to carry out research into this area and produce a report of the findings. In addition to this, the CFCL worker was also tasked with identifying and implementing improvements in pathways and processes to improve victims' experience of child and family court. Outcomes of this piece of work include:

- The development of resources and information packs to assist in understanding the family courts and the impact of domestic abuse
- Development of a dedicated website aimed at survivors with detailed information about the Family Court. <a href="https://familycourts.idas.org.uk/">https://familycourts.idas.org.uk/</a>







# DAWSA Project (continued)

- The creation of a documented pathway for the service of Non-Molestation Orders to the Police.
- Training events were organised on coercive and controlling behaviour which were attended by 112 people.
- A five-week support group for survivors going through Family Court Proceedings was developed.
- Three local Universities have committed to run a volunteer programme involving law students to provide support to survivors.
- Improvements were made to the provision of special measures and to make people more aware of them, including a video.

DAWSA The Next Steps has been designated as a Tier 2 Transformation Project which means that there is significant strategic importance placed on the project. To this end a formal evaluation will take place.



### Supporting Victims of Sexual Abuse





ISVAs work with victims of sexual violence and abuse to provide support, both to those victims who access the criminal justice system and those who do not. These professionally trained specialists will start to work with victims shortly after an incident has been disclosed and support victims to access the services they need in the aftermath of the abuse they have experienced. Support is continued throughout criminal justice processes and beyond and includes:

- Triage, early intervention and immediate advice, support and safety planning;
- Medium to long-term 1 to 1 emotional and practical support, including support through any police investigation and/or court proceedings;; and
- · Supported group work and peer support networks.

From April 2019, the Commissioner jointly commissioned with NYCC and CYC a new stand alone ISVA service for all victims of sexual abuse. The Commissioner was successful in securing funding through the Home Office Violence Against Women & Girls ("VAWG") Transformation Fund to develop the provision of dedicated and specialist ISVA support services for those with more specific and/or complex needs, specifically:

- · male victims and survivors;
- adults with mental health needs;
- adults with learning disabilities and/or difficulties; and
- children and young people (particularly teenagers aged 13yrs+).

The purpose of this specialist provision is to improve experiences of everyone accessing support services, and specifically those victims and survivors with more specific needs by employing and/or upskilling frontline delivery staff. This specialist support provision will be robustly and independently evaluated by LimeCulture to ensure the needs of victims and survivors with the most complex needs or experiencing multiple disadvantages are met more effectively. Funding is in place until March 2020 and work is ongoing to ensure sustainability beyond this.

Budget
FY 19/20 = £229,535
(includes additional £116,000
for development of specialist
provision)

Referrals FY18/19 = 369 FY19/20 Q1 = 102



### Adult Sexual Assault Referral Centre (SARC)





The SARC is provided by Mountain Healthcare Ltd and provides crisis support and forensic medical services to collect any evidence, whether victims have made a report to the Police or not, for all acute and non-recent victims of sexual assault aged 16 years or over. Referrals are accepted from police, other agencies as well as self-referrals.

All referrals are initially screened by a central telephone Hub with immediate advice and onward referrals into ISVA and/or Sexual Health services where required; if appropriate a Forensic Medical Examination will be arranged to be carried out at Bridge House, North Yorkshire's specialist SARC premises, where any physical forensic evidence will be collected. Where a self-referral vicitm attends a forensic medical examination who does not wish to report to the police at this time, any forensic samples collected are stored by MHL for a period of up to 7 years.

The Services are available 24/7 including Bank Holidays, however examinations are usually booked for daytime weekday hours (9-5) wherever possible/in agreement with the client; NY victims are able to attend any of the 3 other SARC premises where they are unable to attend the NY premises (due to an ongoing examination for example) through the YATH collaborative commissioning arrangements.

The service was co-commissioned with NHS England, Humberside PCC, South Yorkshire PCC and West Yorkshire PCC, resulting in the current collaborative arrangement for a single Adult SARC Service delivered by Mountain Healthcare Ltd across Yorkshire and the Humber (YaTH). Each police force area retains its own Adult SARC premises from which the single service is delivered. The contract commenced 1st April 2016 and was for an initial three year term with the option to extend for two twelve month options built in. There was limited engagement, support or interoperability between providers; there is no appetite to revert to that position.

During 2018 following discussions at the Regional SARC Board, negotiations to extend the contract for the two available twelve month periods were undertaken.

The current contract cannot be extended any further and will end 31 March 2021. All SARC Board members believe the co-commissioned regional service has realised numerous benefits. It is felt that continuing with collaboration between PCCs, Police and NHS England delivers benefits both of local accountability and national impact but details are to be agreed in September 2019.

Budget
FY 19/20 = £149,000
(Total regional budget
£2,057,540 + £48,000 Contract
Management)

Volumes – Referrals FY18/19 = 199 FY19/20 Q1 = 70



### Child Sexual Abuse Assessment Service





The CSAAS has been jointly commissioned with NHS England since 2016; NHS England are the lead commissioner and contract holder.

York District Hospital NHS Foundation Trust deliver the CSAAS from the Acorn Suite in York District Hospital to all children and young people from 0-16 years of age who have disclosed sexual abuse or assault or where it is suspected that it may have happened. Older young people up to their 19th birthday may also be seen by the CSAAS if they have additional needs or it is deemed to be clinically appropriate.

The services include clinical history and examination, detailed documentation as well as obtaining any relevant forensic samples, writing a report and arranging any necessary aftercare.

The CSAAS is only able to see children and young people who are referred by a social worker or the police - it is not a self-referral service (unlike the Adult SARC).

The services are only available Monday to Friday from 8.30am until 5pm; there is a collaborative agreement in place for weekend and bank holiday cover to be provided by the Hazlehurst Centre in West Yorkshire or Sheffield Children's Hospital in South Yorkshire. for acute case only. Regional centres may also be utilised if there are ongoing examinations being undertaken at York. A Lead Nurse co-ordinates activity at the NY CSAAS and provides follow up support and onward referrals.

Work has now commenced with NHS England and the other YATH forces to review local provision of CSAAS services and explore future commissioning options which meets the needs of NY victims, including options for a Regional Service from 2020. NHS England commissioned an Independent Strategic Health Needs Assessment to be undertaken in respect of the current YATH CSAAS services, with the findings and recommendations to by presented to PCC and force leads on 27th September 2019.

Budget FY 19/20 = £140,154

Referrals FY18/19 = 151 FY19/20 Q1 = 50







The need for a specific Counselling / Talking therapy service for victims of crime was identified as part of the NY bespoke Victim Needs Assessment in 2014. The objective is to provide a service for victims of crime to cope with the immediate impacts of crime and recover from the harm experienced. The aim is for the victims to be able to either support themselves independently or be supported through an appropriate peer support network by the end of the provision. This is aligned to the overarching outcomes of the Ministry of Justice's (MoJ) Victims' Service Commissioning Framework to support victims to cope and recover.

Counselling / Talking Therapy Service

Victims of crime with Enhanced Entitlement as per the Victim's Code of Practice are prioritised for support and following an increase in support needs specifically for children and young people, the decision was taken to procure a specific service for victims aged 17 and under.

- Over 90% of referrals are for victims of domestic and / or sexual violence crimes.
- Providers now use the PFCC Case Management System for all case recording and reporting, allowing for greate
- During 2018-19, of the 330 victims who exited counselling in planned way:
  - 88% reported an overall improvement in Health and Well-Being
  - 79% reported an overall improvement in Coping with Everyday Life
  - 87% reported an overall improvement in Feelings of Safety
  - 73% reported an overall improvement in Social Interaction
  - 100% would recommend the service, found it a positive experience and felt their cope and recovery goals had been achieved

Two service providers were appointed to provide counselling services across North Yorkshire and York in November 2018: Community Counselling (young people and Scarborough Whitby Ryedale) and Aegis (adult counselling for all other areas across NY and York). However, following the loss of other income streams, Aegis seized trading handed the contracts back to the OPFCC, which resulted in a gap in provision over the summer of 2019 while procurement options were assessed. The service was subsequently directly awarded to Survive, the only alternative bidder for the lots previously awarded to Aegis. Survive is partnering with Community Counselling to provide services.

FY19/20 budget £160,000

2018/19: 526 referrals Q1 2019/20: 220 referrals







### Working with Perpetrators

# Working with perpetrators of domestic abuse







The Making Safe Scheme is an initiative designed to ensure an integrated response to domestic abuse by stakeholders, with the primary aim to keep victims of domestic abuse and their families safe within their own homes; rather than the victim of abuse moving from the family home. Foundation have the contract for the Making Safe (Perpetrators) Scheme both in North Yorkshire and York, and work in partnership with IDAS who provide the service to victims and children.

The scheme offers holistic and voluntary support service for low risk perpetrators of DA aged 16 years and over, including repeat offenders and parent to adolescent violence, to provide them the opportunity to recognise, acknowledge and change their abuse behaviour in order to increase the safety of victims and their children. Support is available for all genders regardless of sexual orientation and referrals can be made by police officers and professionals working with potential perpetrators, their families or victims (with consent) as well as self-referrals.

Some perpetrators may require emergency accommodation as they have been removed from their home due to the risk they pose to their victim and/or family - temporary accommodation will be provided overnight with support to report to their local housing office the next working day where longer term accommodation is required.

Once any immediate needs have been addressed, perpetrators will be allocated to a Project Officer and a full needs and risk assessment will be undertaken with them to identify the most suitable support to address their needs. If, at this stage, perpetrators are unwilling to accept responsibility for their behaviour, one to one interventions are delivered before moving into a Perpetrator Programme, which includes both one to one and group delivery options plus support to address wider needs such as housing, finance, substance misuse and mental health through onward referrals and/or liaison with other support services as appropriate.

Adult Budget FY 19/20 = £24,318 (total budget £142,254 Of which £37,936 CYC + £80,000 NYCC)

# Working with Young Perpetrators of Domestic Abuse







The Respect Young People's Programme ("RYPP") was developed by a national perpetrators charity who delivered the programme as a 3 year pilot from 2012 until March 2016 through a range of delivery partner agencies. IDAS are the only accredited provider within the region able to deliver the programme, therefore a Single Tender Action with IDAS was completed to develop a county-wide delivery model from April 2016.

Support is available for young people aged 10 to 16 years who are demonstrating abusive behaviour towards their family members and / or within intimate relationships with other young people to help them to recognise and change their behaviour. Support will also be offered to their parent/guardians (where appropriate and relevant) to explore parenting skills and enable them to more effectively challenge unhealthy patterns of behaviour. Support is available for all genders and regardless of sexual orientation.

Referrals can be made by police officers and professionals working with young people and their families (with consent) as well as self/parent-referrals. All referrals will initially be reviewed by specialist domestic abuse staff in a centralised Referral Hub to ensure that everyone has access to consistent support; starting with a Hub assessment looking at risk and need, and then, where needed, referral to an appropriate follow-up support service most relevant to meet their needs. The Hub will also provide triage, immediate advice, support and safety planning as required. For those that require further support, the Hub team will refer the young person and/or their parent/guardians on to the most appropriate support package to meet their needs delivered by specially trained Young People's Domestic Abuse Practitioners:

- Short-term telephone support for parents with a supporting information pack;
- The Respect Young People's Programme for suitable cases of Adolescent to Parent Violence & Abuse which offers a
  whole family approach;
- Specialist 1-2-1 programme for young perpetrators of abusive in intimate relationships with other young people;
- Supported group work and peer support networks for Parents;
- Support for primary victims, whether family members or other young people, through onward referral into the Victims Community-based Services
- Onward referrals and/or liaison with other support services as appropriate.

Budget FY 19/20 = £99,964

Volumes – Engaged Families

FY18/19 (11 months) = 92 families FY19/20 Q1 = 31 families

**'8** 



### Alcohol Abstinence Monitoring





It is estimated around 44% of all violent offences are committed by offenders under the influence of alcohol with the total cost of alcohol related crime estimated at between £8 - £13 billion per year across the UK. Humberside, Lincolnshire and NY confirmed alcohol was a significant factor in criminal offences across the HLNY area, resulting in funding being awarded by the MoJ to Commissioners as a contribution towards the set up costs for the provision of AAMR during the FY 2016/17, as part of a collaborative pilot in partnership with Humberside PCC, Lincolnshire PCC and NY PFCC as the lead commissioner.

The main aims of the HLNY AMMR Pilot are to:

- Test the use of alcohol monitoring and an enforced period of sobriety, used alongside existing offender management rehabilitative interventions to deliver improved outcomes.
- Determine if the integrated approach of monitoring and control with rehabilitation has an improved outcome for specific cohorts including, but not exclusive to (1) Offenders with different levels of alcohol use (2) Offence types, including domestic abuse cases.
- Identify whether the designed operating model provides and delivers added value as intended and what the costs and benefits of this are.

The pilot came to an end on 30<sup>th</sup> April 2019, with orders continuing until 31<sup>st</sup> Aug 2019. The final data set is currently being complied to evidence number of completions and compliance rates. As of the end of April 19' compliance with the AMMR was at 93%. National Centre for Social Research (NatCen) was commissioned to undertake an evaluation of the Pilot with the aim of informing on the impact and associated benefits, which will focus on how an electronically monitored period of alcohol abstinence and supported rehabilitation can address factors which contribute to offending behaviour. The research comprises of two main strands

- Process evaluation
- · Outcomes evaluation

The final evaluation is due to be published in February 2020.

FY19/20 budget £65,000

Pilot Period: June 2017 – April 2019

HLNY Orders: 231 Total Orders NY: 35 (15%)

HLNY Successful Completion: 187 Successful completions NY: 31

HLNY Unsuccessful Completions: 14

Unsuccessful completions NY: 4

## Police, Fire & Crime Panel Report

September 2019



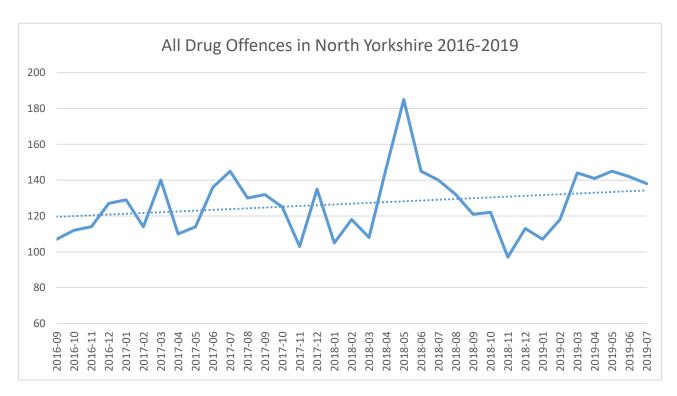
## Drug dealing and how it is being tackled in North Yorkshire

The Commissioner has been concerned about a steady growth in drug crime, both nationally and locally, as she has made clear to Panel on several occasions. The rise of the County Lines drug trade and related crime is being felt across the country and North Yorkshire is being targeted by organised crime groups. The public are clearly aware of this and are telling us about increased visibility of drug use. They are concerned about young people being drawn into more serious drugs and crime and about violence linked to dealing.

As this report will show, North Yorkshire Police have a good understanding of the challenge and are proactively responding – disrupting trafficking routes and protecting vulnerable people. Partnership work is developing but more is required to ensure consistent, proactive and pervasive messaging to reach all communities.

#### Drug crime in North Yorkshire

Drug offences have risen steadily over the last three years as the graph below shows. Nationally there was an 11% rise in the year to March 2019, and North Yorkshire saw the same increase. While recorded drug offences equate to 3.6% of total crime in North Yorkshire, the impact of this crime on vulnerable people and communities is considerable. Much of this crime remains hidden.



Of the 4547 offences over the last three years, the possession of cannabis is the most recorded offence (58%). Trafficking in controlled drugs made up 16%.

Harrogate, Scarborough, York and Whitby are the hardest hit areas. Drug offences are linked to more serious crime such as modern slavery and human trafficking, fraud, violence, kidnap and serious assault which have also increased, especially in the last year as County Lines has become the predominant form of drug dealing.

In the last year, 1404 people were arrested for drug offences. 44% were for Class A drugs, 48% for Class B. A third are from outside North Yorkshire, though national gangs organising local dealers means that the impact of external groups is more significant than this suggests.

The police have a good understanding of supply and demand through those they interact with, but there is a gap in understanding true demand in North Yorkshire. Police intelligence highlights an unknown demand from affluent middle class use linked to cocaine, which though likely to be small will increase the demand on county lines dealing and Class A supply into the county.

Nationally, drug deaths rose by 16% in the last year. North Yorkshire saw the highest increase in the YaTH region.

#### **County Lines**

County Lines (CL) is the trafficking and dealing of drugs by organised criminal groups across the country, and refers to the telephone 'lines' used to facilitate this.

North Yorkshire is the biggest importer of CL in the Yorkshire and Humber region, with 20 unique deal line telephone numbers linked to 14 different CLs. These target those places that are best connected by rail and road links: Harrogate is impacted by seven lines, York by four, Scarborough and Whitby by two, and Skipton by one. Six lines originate in West Yorkshire, three in Manchester, two in Liverpool, one in Cleveland. The main drugs supplied are heroin and crack cocaine. These lines have also been linked to child sexual exploitation, firearms, the trafficking of young people both local and from out of area, the exploitation of vulnerable adults, and to serious violence. 102 individuals have been linked to CL offending.

Violence tends to appear where rival gangs vie for control of an area, or where local dealers try to profit from rival gangs. Repercussions have ranged from violent threats, to kidnap, to serious assault by hammer, knife or machete.

#### **Exploitation and Cuckooing**

Seven lines are involved in cuckooing which is when dealers take over the home of a vulnerable person and operate their drug dealing from that address. 74 addresses have been identified in the last 12 months. In August alone 27 victims of cuckooing were identified. Most are drug users and tend to be vulnerable to exploitation. However, they are likely to live in both affluent areas with good transport links, as well as more deprived areas.

CL relies heavily on the exploitation of young people and vulnerable adults to traffic and supply drugs between areas. This results in complex safeguarding issues: the police need to arrest to preserve evidence, but by 'catching' the individual make them vulnerable to reprisals. The individual needs to be returned to their home location, identified to social services and their local police, and considerable work is often required to understand whether they are a suspect or a

victim. In the last three years a number of under 16s and over 100 16-18 year olds have been identified.

#### North Yorkshire Police's response

North Yorkshire Police's response to CL is led strategically by the Serious Organised Crime Partnership Board, chaired by the Deputy PCC, with a prevention sub-board chaired by NYCC's Community Safety lead. Operationally, a Silver Command group oversees the co-ordination of intelligence and tactical operations. The Partnership's Disruption sub-board and Organised Crime Group Mapping meeting co-ordinate the tactical work across partners.

To assess their progress, NYP invited the National County Lines Co-ordination Centre to undertake a peer review in July 2019. Their opinion was positive, with national best practice being identified in NYP's response to cuckooing and its processes to identify and safeguard vulnerable victims. The review also noted the clear strategic leadership for the response and the clear buy-in from the Chief Officer Team. NYP were found to have a good understanding of the threat, risk and harm associated with their CLs. Nonetheless, several areas for improvement were identified, mainly around increased partnership work and a better understanding of demand. These are now being addressed.

The Commissioner would highlight the following areas to the Panel to illustrate NYP's response.

#### Cuckooing and exploitation

In relation to cuckooing and exploitation, the Commissioner is particularly pleased that, in line with her Police and Crime Plan, NYP have responded particularly carefully to protecting and caring for vulnerable persons. As stated above, 74 addresses of concern have been identified in North Yorkshire, compared to a total of 11 in the rest of the Yorkshire and Humber region.

As a net importer of CL, NYP have also taken a caring response to the exploitation of vulnerable young people. They have worked hard to improve links with social and children's services in Manchester, Liverpool and Leeds, ensuring that when a child is returned they are not left uncared for and that there is direct access to support services for the child and their family.

#### Operation Expedite

Op Expedite sees a dedicated team dynamically and proactively seeking to disrupt and deter CL activity to make North Yorkshire a 'no go' area for drug dealing. Started in Harrogate, this is now being rolled out in York, Scarborough and more widely across the County Command, as was mentioned by the Commissioner in May 2019. This involves work at railway stations to intercept traffickers at the earliest opportunity, as well as to spread information and awareness. It includes enhanced use of stop and search and search warrants to disrupt dealing and remove drug stores.

#### Organised Crime Team

The OCT has gained extra resource to focus on investigating, prosecuting and dismantling the higher tier of organised criminality behind CL. This involves close work with the 'exporting' police services in Manchester, Liverpool, Cleveland and West Yorkshire to link

intelligence and activity and build cases against groups. As a result, NYP has seen increased support from these areas, with a greater awareness of the impact in North Yorkshire and a more collaborative approach to disrupting activity at source.

#### Challenges and future plans

As highlighted by the NCLCC report, challenges around partnership work and understanding demand still exist. Gaining the most accurate and full picture of local demand and dependency levels will require a deeper sharing of partnership data across, police, health, local authority and third sector. This has proved productive in other areas, and work has been started through the Partnership Board to achieve this.

This is directly linked to the better management of vulnerability. Other areas are making good use of a vulnerability tracker in partnership and this is under active consideration for North Yorkshire. This will improve predictions around cuckooing so that early intervention can help to prevent vulnerable people being targeted and exploited.

Better understanding will help identify any gaps in substance misuse services that need to be filled, and will also help to improve referral pathways so that care can be better coordinated.

It will also help to understand what training is required. NYP are developing a range of training courses for partners so that frontline workers can help identify vulnerability and criminality, and so that better intelligence can be built across the partnership.

The Commissioner has called for a North Yorkshire Drugs Summit later this year to launch a coordinated campaign which will see partners working together to deliver information across schools, businesses and in communities about supply, enforcement, prevention and intervention services. Crimestoppers are hoping to deliver Operation Fearless in North Yorkshire, providing a worker who will work with schools to build education on the dangers of drugs and weapons.

As part of this campaign, the Commissioner and NYP are, and will be, reiterating encouragement to the public to report *all* concerns about drug use to help build a better intelligence picture. Police and partners alike are concerned that the public are seeing but not reporting, whether because they think it won't help or because they fear reprisals.

## Police & Crime Panel Report



## Update report on Police Complaints Handling at the OPFCC

#### Background

This report provides an update on the implementation progress of the new police complaints handling process within North Yorkshire. It builds upon a report provided to the Panel earlier this year, which described the context and rationale for changing the current process from complaints being handled solely by police forces to being processed by the PFCC offices, supported by the force providing a triage function.

The report also detailed the PFCC's cognisance of the national review and reform of police complaints (Police & Crime Act 2017), and her desire to formally align handling of complaints with the role more generally provided by PCCs, namely an independent scrutiny and accountability function, ensuring proper monitoring of and holding the Chief Constable to account, which matches the public expectation of PCCs.

Secondary legislation is due to be brought into force in early 2020, and this will provide for a transfer of powers from Chief Constables to PCCs, in order that they can then assume responsibility for complaints, the definition of which has been expanded to include expressions of dissatisfaction with the force. Specifically, PCCs can then take on responsibility for the following process components:

- Receiving and recording
- Making an initial assessment, in order to determine whether the expression of dissatisfaction is appropriate for service recovery, local resolution or local investigation via Professional Standards Department, or referral to IOPC.
- Fact checking and resolving complaints that are eligible for service recovery
- Acting as a single point of contact with the customer, undertaking to communicate the process and any updates to them
- Holding Chief Constables to account for police complaints under their management
- Providing an adjudicator function in order to process appeals (reviews).

#### Service Governance

The business case for the new process of complaints handling, with a specific proposal to establish a new Complaints and Recognition Team, was approved in principle at the Joint Executive Board, the strategic governance and oversight group responsible for North Yorkshire Police and North Yorkshire Fire & Rescue Service. The business case provided a comprehensive roadmap for the establishment of the new team, though it was recognised that practical development of the service was required in order to identify and capture the tangible benefits that will be able to be realised

by transitioning the handling of complaints from the Force to the OPFCC. Regular updates will, therefore, be provided to the Executive Board.

#### Recruitment

The establishment of the new team was subsumed into the wider Transform 2020 review, which included the OPFCC as well as the Force. In accordance with review and staff consultation processes, recruitment was frozen; this phase has now concluded and all posts associated with the new team have been formally assessed in terms of grade and responsibility, and they will shortly be released for advertisement and recruitment. One member of staff is already in post, as a result of the initial T2020 review phase. A recruitment timeline was drawn up to assist in setting up the team , and it includes such elements such as vetting, practitioner and legislation training, vulnerability awareness training, shadowing opportunities, acquisition of software licences and IT training among other things.

#### Implementation Plan and Communications

An implementation plan was developed to expedite the whole transition of complaints handling from the force to the OPFCC. The plan includes all identified key milestones and critical components that need to be achieved and delivered in the lead up to the new team formally commencing service delivery. A central feature within this plan is the need for clear and regular communications, ensuring clarification of the service that will be delivered in the future, as well as publishing details of interim arrangements that will be in place until the service is properly launched. In view of this, the implementation plan includes communications to staff in both the Force and the OPFCC, as well as to the public.

#### Working Group

A working group was set up in July 2019 to take responsibility for and ownership of the implementation plan, in order to ensure its objectives and overall aims are progressed and achieved. The group presently meets every four weeks, however the meetings are likely to increase, as the date of the new team's service delivery commencement draws closer. Given the transitioning nature of the plan, and PFCC's and Executive Board's cognisance of the likely impact on public and staffing that will result from the OPFCC assuming responsibility for the service, it was necessary to ensure the group features appropriate representation from across the Force and OPFCC to be responsible and accountable for the progress of the pre-launch service development. The following departments are thus represented at the meetings:

- OPFCC, including new team members
- Professional Standards Department
- Legal Services
- IT
- HR
- Communications

It is presently anticipated that recruitment will commence no later than end of September 2019, and that all posts will have been interview for and appointed to by the end of November 2019.

In respect of the overall implementation plan, a number of tasks have already been completed, including the development of a communications strategy, acquisition of licences and appropriate authorities training for a number of working group members. A series of joint briefings on the new service, to be delivered by PFCC and Chief Constable to police teams around the Force, have also been set up.

#### Service Go Live Date

The anticipated go live date for the Complaints and Recognition Team is February 2020. It is expected that many of the pre-service commencement activities, such as customer service and complaints database training, shadowing, IT systems, and office set up, will be progressed and achieved when the team has been fully appointed to, and the implementation plan has been designed to accommodate this.

Julia Mulligan North Yorkshire Police, Fire & Crime Commissioner September 2019

#### North Yorkshire Police, Fire and Crime Panel

#### 26 September 2019

#### **Work Programme**

#### 1 Purpose of Report

1.1 To invite the Panel to consider its work programme, providing any suggestions for future items to be taken.

#### 2 Background

- 2.1 The Panel is responsible for setting its own work programme taking into account the tasks that the Panel must undertake and the priorities defined by the Commissioner within the context of the Police and Crime Plan and the Fire and Rescue Plan.
- 2.2 The work programme at Appendix A highlights those issues which have been previously agreed or which have been added since the last meeting in discussion with the Chair or Vice Chairs. Members are invited to consider where there may be additional issues to schedule into the programme.
- 2.3 There are also items detailed below the work programme which are pending scheduling into the programme as they require further consideration on their scope and/or need to be scheduled in to fit in with external review or reporting processes.

#### 3 Recommendation

3.1 That the Panel agrees the current work programme.

Diane Parsons
Principal Scrutiny Officer
North Yorkshire County Council

18th September 2019

#### **Background Documents:**

Appendix A – Police and Crime Panel Calendar of Meetings 2019/20

November 2019	Thursday, 14 November 2019 at 10:30am Civic Chamber, Selby District Council, Selby.	Mid-year budget review and Transform 2020 update (tbc) – policing and fire and rescue.  Diversity within the police force and improvements made following recommendations of recent employment tribunal.  Fire and Rescue: Proposed changes to the Integrated Risk Management Plan and the accountability framework for the Fire and Rescue Plan.  Update report by the Commissioner on progress against the recommendations of the Complaints Sub-Committee report of 24 <sup>th</sup> October 2018 (twelve-month progress report).  Annual complaints report from the Panel: overview of complaints handled over the last 12 months.
January 2020	Thursday, 16 January 2019 at 10:30am  Meeting Room 3, 3 Racecourse Lane (former courthouse), Northallerton.	'Pre-precept' reports for policing and fire.  FolA compliance – update report, to include benchmarking against other force areas.  Rural crime focus: Crimes against the person in rural areas and OPFCC report into domestic abuse in rural areas – to also draw on work to tackle modern slavery and sexual exploitation.
February 2020	Thursday, 6 <sup>th</sup> February 2020 at 10:30am Grand Meeting Room, 1 Racecourse Lane, Northallerton.	PRECEPT – policing and fire.
	Thursday, 20 <sup>th</sup> February 2020 at 10:30am Council Chamber, Hambleton District Council, Northallerton.	Precept Reserve (if needed).

A	-	Thursday, 9 <sup>th</sup> April 2020 at 10:30am Hudson Room, City of York West offices, York.	Health and wellbeing within the police force, FRS and OPFCC. Report to look at welfare of staff and officers, particularly for more pressurised service roles.

Other items for future consideration				
Commissioning	Briefing on commissioned services.  Panel to give further consideration to scope, along with timing of re-commissioning of services.	Tbc		
Body-worn cameras	Panel will take this issue once a report with further recommendations is ready to go forward from NYP. Further rollout is dependent on NYP achieving planned savings.	Tbc		
Wildlife crime	Panel to revisit progress on wildlife crime.	Raised at 18/07/19 – to be picked up as part of criminal justice discussion on 26/09.		
Community safety partnerships	Update report or briefing for Panel by the two CSPs.	Tbc		
CCTV in North Yorkshire and York  – overview of PFCC's proposals.	Report outlining the PFCC's proposals for CCTV across the force area and links in to criminal justice.	Tbc – to be scheduled in early 2020.		

### North Yorkshire Police, Fire and Crime Panel 26 September 2019

#### Home office grant agreement for the Panel for 2019/20

#### 1 Purpose of Report

1.1 To update the Panel on the grant agreement offered by the Home Office for 2019/20 and new conditions of grant introduced.

#### 2 Background

- 2.1 Each Police (Fire) and Crime Panel is provided with an annual grant by the Home Office in support of delivery of its statutory functions. For the 2019/20 financial year, the North Yorkshire Panel has been offered a grant of £72,399 to include a one-off uplift of £6,219 for the period up to November 2019 to reflect the Panel's transition into a broader scrutiny remit.
- 2.2 Normally, the host authority (in this case North Yorkshire County Council) is required to meet a number of conditions in order to receive the grant backdated as two payments. These are:
  - a mid-year claim end October;
  - an outturn forecast early March;
  - an end-of-year monitoring report April; and
  - publication of details of expenditure of grant on the Panel's website.
- 2.3 In order to produce timely and accurate reports, work is undertaken with the support of colleagues in NYCC Finance and in liaison with all those departments who provide some support to the Panel, e.g. Finance, Legal and Democratic Services, Communications. As much of the grant is spent on staff time supporting the Panel then this is a detailed exercise.

#### 3 Grant conditions for 2019/20

- 3.1 In addition to the reporting required at 2.2, the Home Office has this year introduced additional conditions of grant. These require the Panel to provide performance-based monitoring information against three Critical Success Factors ("CSFs") for the mid-year and end-year claims. These CSFs are:
  - the number of public meetings held;
  - scrutiny documents and publications produced, including the Panel's annual report;
  - engagement with the work of the Panel by members of the public and the Police, Fire and Crime Commissioner for North Yorkshire.

3.2 Reports must detail progress against these CSFs and highlight how value for money is being achieved. In addition, the grant agreement this year explicitly details that the Home Office will undertake an annual review of the Panel's achievements as measured against the CSFs.

"Each annual review will result in the [Home Office] making a recommendation that the:

- a. Purpose and Agreement continue in line with existing plans; or
- b. Eligible Expenditure payable for the subsequent Funding Period should be revised (up or down); or
- c. CSFs should be re-defined and agreed; or
- d. Agreement should be terminated.
- 3.3 As a separate exercise, the Home Office are looking to undertake a detailed review of how Panels work and how their grant is spent in support of scrutiny, which North Yorkshire has supported, particularly as there seem to be wide variances in level of expenditure among some Panels. However, no information has been provided from the Home Office about how these CSFs will be assessed from one Panel to another and appear to be based more on quantitative rather than qualitative assessment of the scrutiny activity taking place at Panel.
- 3.4 A letter has been sent to the Home Office from the County Council (see Appendix A) setting out concerns about the new grant conditions imposed and also the additional work that will be required from the council to fulfil the information requirements.
- 3.5 Following a recent meeting of the regional Yorkshire and Humber Panel network, officers and Members expressed concerns about the new conditions and how they will be assessed. There was consensual agreement to channelling these concerns through the National Association for Police, Fire and Crime Panels, of which North Yorkshire is a member, so that a collective voice can be given on this matter to the Home Office. In the meantime, North Yorkshire will continue to work with the Home Office and other Panels as needed to try and ensure a balanced and proportionate reporting process is undertaken

#### 4 Recommendation

4.1 That the Panel notes the update provided.

Diane Parsons
Principal Scrutiny Officer
North Yorkshire County Council
18th September 2019

Appendix A – Letter from North Yorkshire County Council to the Home Office regarding grant conditions (16 September 2019).



Lauren Diffey Head of PCC, Policy, Scrutiny and Accountability Home Office Crime, Policing and Fire Group 6th Floor Fry Building

2 Marsham Street LONDON SW1P 4DF

Our ref:

BK

Your ref:

#### Barry Khan, Solicitor

Assistant Chief Executive (Legal and Democratic Services) County Hall, Northallerton, North Yorkshire, DL7 8AD

Contact:

Barry Khan

Tel:

01609 532173

Email: Web:

barry.khan@northyorks.gov.uk

www.northyorks.gov.uk

16th September 2019

#### Dear Lauren

#### Grant offer to the North Yorkshire Police, Fire and Crime Panel 2019/20

I write further to the offer of grant for the North Yorkshire Police, Fire and Crime Panel for the 2019/20 financial year, provided to North Yorkshire County Council on 16th August 2019. The grant acceptance proforma for 2019/20 has been signed and returned by North Yorkshire County Council under separate cover and I am writing to you as signatory to the grant acceptance as lead senior officer and budget holder for this grant within the council.

As you will know from recent correspondence submitted from the Panel Chair to the Minister of State for Policing and the Fire Service on 28th August 2019, in North Yorkshire we have traditionally exceeded the amount of grant provided due to the extensive work being undertaken and are seeking additional funding to ensure a continued appropriate level of scrutiny and good governance. However, I wish to raise concerns regarding the changes to the grant conditions which have been imposed this year as part of the grant offer from the Home Office.

It is entirely appropriate that Panels are required to submit details of how they spend their grant and we already undertake a considerable amount of work mid-year and end-of-year within North Yorkshire County Council to ensure the provision of accurate and timely financial returns to the Home Office in respect of expenditure of the grant.

For the 2019/20 grant, however, I note that in addition to providing the mid-year return, the claim request and the outturn statement, Panels now must monitor and report on how we have met three 'Critical Success Factors' (CSFs), which are:

- The number of public meetings held;
- Scrutiny documents and publications produced, including the Panel's annual report;
- Engagement with the work of the Panel by members of the public and the Police, Fire and Crime Commissioner for North Yorkshire.

Additionally, I note that on an annual basis, the Home Office will "take into account the Recipient's achievements...as measured against the CSFs...Each annual review will result in the [Home Office] making a recommendation that the:

- a. Purpose and Agreement continue in line with existing plans; or
- b. Eligible Expenditure payable for the subsequent Funding Period should be revised (up or down); or
- c. CSFs should be re-defined and agreed; or
- d. Agreement should be terminated.

The Recipient may make representations to the [Home Office] regarding any recommendations made in accordance with this provision, however, the [Home Office] shall not be obliged to take such representations into account when making its recommendation..."

I am aware that the Home Office, legitimately, is interested to develop a better understanding of how Panels use their grant to support their work, following on from the recent survey of Panels undertaken. I also fully appreciate that there exist significant variances in spend between some Panels, which requires further exploration by the Home Office. The North Yorkshire Panel continues to be supportive of providing further detail to the Home Office to assist you in understanding how we use the full grant provided to us and we have previously offered for the Home Office to come and speak with us and see how we work.

However, imposing grant conditions around Critical Success Factors which the Panel has had no input into determining and which would not, arguably, demonstrate any qualitative outcome of the scrutiny undertaken, will not only impose a considerable additional burden on Panels and supporting officers but will not reflect how effective scrutiny has or has not been by a Panel. For example, a Panel may meet 4 times a year or 8 times but the critical factor should be demonstrating how effective the scrutiny undertake has been, not how many times the Panel has convened. In North Yorkshire, the Panel do not produce an annual report and instead focus the limited resources of the Panel and those of supporting officers on the meetings we convene and any thematic groups; developing lines of enquiry through research and maintaining robust scrutiny on key issues through our work programme across the year. Will North Yorkshire then be financially disadvantaged in not producing this document?

In addition, as this grant agreement has been provided mid-August, we are already almost half-way through the financial year and are being tasked with needing to report back on the first half of the year against factors which we had no appreciation that we would have been measured against.

It will be necessary to ensure that there is also some common ground among Panels in terms of format of performance reporting against these CSFs to ensure that the level and type of detail submitted is consistent across the board and that as such no Panel is disadvantaged in receiving grant through the particular format they have adopted for reporting.

In summary then, we welcome efforts by the Home Office to develop an understanding of the work of Panels and reiterate that we are happy to engage further on how we use our grant. However, we would be concerned at being tasked to put further resource into detailed reporting against measures which we do not feel reflect the key deliverables and statutory premiss for Panels and their scrutiny role. In particular, it would be helpful to better understand the benchmarks by which the Home Office will be assessing one Panel against another against the Critical Success Factors.

The North Yorkshire Panel will be raising these concerns further through the National Association for Police, Fire and Crime Panels and hope that you will work with them to consider the concerns raised and to agree a format for future reporting which benefits us all.

Yours sincerely,

Assistant Chief Executive (Legal and Democratic Services) and Monitoring Officer